

# BALIK-LOOB

# BALIK-PAMILYA

An Official Publication of the TASK FORCE BALIK-LOOB

Year-ender / First Anniversary Edition | Volume 1, Issue 1 | April 2019



## IN THIS ISSUE...

- Messages from the President and Task Force Balik-Loob Heads of Agencies
- Enhanced Comprehensive Local Integration Program (E-CLIP) for Former Rebels
- Strength in Convergence: Task Force Balik-Loob - Lead & Partner Agencies and Accomplishments
- Balik-Pamilya: Mga Kuwento ng Pagbabalik-Loob



## The TFBL Logo Design

The color green for Task Force symbolizes balance and growth, while the blue for Balik-Loob depicts trust and peace. Both colors represent what the Enhanced Comprehensive Local Integration Program (E-CLIP) aims to achieve in uplifting the welfare and well-being of the former rebels.

The letter “a” was turned into a home, with an image of a family as the centerpiece of the message *balik-loob, balik-pamilya*. The letters “OO” were joined together and turned into two hands shaking towards social healing, national unity, reconciliation, and long-lasting peace. The left hand represents the former rebel embracing positive change upon returning to the fold of the law. Through the various assistance and interventions provided to them by the E-CLIP, they are expected to transform into self-reliant, law-abiding, and patriotic citizens who can actively contribute to nation-building. Meanwhile, the right hand not only represents the society government, but the society as well. It is incumbent upon each and every Filipino citizen to contribute towards achieving the goals of the TaskForce by welcoming FRs back in their communities, erasing the social stigma, and giving them a chance to start anew.

The logo was designed by the Presidential Communications Operations Office.

## EDITORIAL TEAM

### Editorial Board

Undersecretary Reynaldo B. Mapagu  
Director Arsenio R. Andolong, MNSA, CESE

### Task Force Balik-Loob Secretariat

LtC Aristotle F Antonio Inf PA  
Maj Anthony A Bacus Inf PA  
Beatrice S. Enguerra  
Chryss Frederick Pascual

### Editor

Maria Juanita S. Fajardo-Rivera

### Writers

Maria Juanita S. Fajardo-Rivera  
Paula G. de Castro  
Anthon A. Cayaco  
Tiffany Jane P. Buena  
Anabelle T. Lasaten  
Jan Erwin F. Bulang

### Contributors

Carmelita L. Briones  
Miriam G. Albao  
Noriza S. Atienza  
Dianne M. Gammad  
Czarina Sophia B. Mortega  
Shella D. Sonogan  
ICRD, PACS - DILG

### Layout Artist

Tiffany Jane P. Buena  
Paula G. de Castro

### Photographers

SSg Anthony B Cadiz  
Sgt Celso P Castromayor  
Chryss Frederick Pascual  
Jan Erwin F. Bulang  
Pinky Rose A. Fernandez

*This Year-End / First Anniversary Edition of BALIK-LOOB, BALIK-PAMILYA is a special edition of the Task Force Balik-Loob (TFBL) Ad-hoc Strategic Communication Core Group from the Department of National Defense. Its contents which summarizes the collective accomplishments of the Task Force as well as the impact of the Enhanced Comprehensive Local Integration Program (E-CLIP) for former rebels were contributed by other national and local government agencies and its publication was made possible through the Department of the Interior and Local Government.*

# Editorial: Convergence towards Peace

The Enhanced Comprehensive Local Integration Program (E-CLIP) was designed in response to the directive of President Rodrigo R. Duterte to consolidated all forms of government assistance to former members of the Communist Party of the Philippines (CPP)-New People's Army (NPA)-National Democratic Front (NDF) and Militia ng Bayan (MB) who have abandoned the armed struggle and returned to the fold of the law and rejoined their families.

President Duterte's objective is clear: provide all out government assistance and resources for former rebels (FRs) to create an impact on the lives of by ensuring their complete reintegration and transformation into self-reliant, law-abiding and productive members of the society, and formidable partners of the government in promoting just and lasting peace, national reconciliation and unity.

Though the E-CLIP uses the non-kinetic approach to countering communist insurgency, it is nonetheless envisioned as a powerful method of solving the problem by addressing its root causes such as massive poverty, social inequities and injustices, corruption, bad governance, among others. It provides the government with quick wins by hitting three birds with one stone: preventing bloodshed on the side of rebels and government forces, erasing the stigma of being a former rebel by emphasizing their positive role in society, and encouraging more surrenderees until the communist movement collapses from within.

Unlike previous government rebel reintegration programs, the E-CLIP provides a wider array of benefits based on the particular needs of FRs and their families such as financial assistance, housing, education, skills training, healthcare, legal assistance, and among others, through the convergence of programs of various national and local government agencies. By customizing the assistance package for FRs, the E-CLIP allows social equity. It mandates the implementers to devise a different modality of extending benefits and services to them according to their needs, taking into consideration their security and safety. These benefits do not serve as an end, but rather a means to aid the FRs in securing a foothold in restarting their lives with their families.

Through Administrative Order Number 10 (AO 10) signed by the President on 03 April 2018, the inter-agency Task Force Balik-Loob (TFBL) was created to oversee the program's implementation. Having oversight powers on the program implementation, the Task Force orchestrates, synchronizes, and ensures convergence of various efforts of different government agencies and entities to ensure seamless and speedy provision of assistance and interventions to FRs and their families. Implementers at the national level are government agencies that provide policies and guidelines to their Regional and Provincial offices to include FRs among their target beneficiaries, allocate necessary resources and utilize manpower from their existing programs through mainstreaming process.

The efforts of national government agencies further converge at the community level. Programs for FRs are complemented with implementers at the local level through the provincial or highly urbanized city (HUC) E-CLIP Committees (ECCs), with the Provincial Governors or HUC Mayor as Chairperson. This set-up empowers local government units (LGUs) and allows them to be ingenious in their initiatives in implementing the E-CLIP without prejudicing national goals and objectives.

The E-CLIP has gained headway in terms of turn-out of rebel surrenderees, from an average of 48 FRs per month from 01 July 2016 to 31 December 2017, to about 607 FRs per month after the President announced the government's assistance program which was promptly succeeded by a series of awarding ceremonies in various provinces.

The participation of the various agencies and local government units were noticeably remarkable, resulting in the delivery of more services that were long before neglected. Efforts are now being made to ensure the sustainability of the program to guarantee that former rebels who have been enrolled therein, as well as their families, will receive the benefits and assistance intended for their eventual transition as peaceful, law-abiding, patriotic and productive citizens of the country. 🏠

## MESSAGE FROM THE PRESIDENT



My warmest greetings to the inter-agency **Task Force Balik-Loob (TFBL)** of the **Department of National Defense (DND)** as it highlights the achievements of the **Enhanced Comprehensive Local Integration Program (E-CLIP)**.

One of the priorities of this administration is to ensure lasting peace across the nation. This offering of peace extends to all, including those from the communist insurgency front. Since its inception, the TFBL has been steadfast in implementing the E-CLIP, which aims to centralize our efforts to reintegrate former rebels into our society.

I recognize the DND for leading this initiative and for overseeing all government measures so that these returnees are welcomed back as dignified and productive members of society. I trust that this year has been fruitful for all parties involved in assisting former insurgents to start a new life within the fold of the law.

I call on you to embody diligence as you become catalysts for real change. Together, let us uphold selfless service to every Filipino so that we can build a better Philippines for succeeding generations.

I wish you all the best in this noble endeavor.

A handwritten signature in black ink, appearing to read 'Rodrigo Roa Duterte'.

**RODRIGO ROA DUTERTE**

President of the Republic of the Philippines



## MESSAGE

The year 2018 is made remarkable by our gaining grounds in suppressing communist insurgency in the Philippines as shown by the increased numbers of New People's Army members who surrendered and took advantage of the Enhanced Comprehensive Local Integration Program (E-CLIP) under the supervision of Task Force Balik-Loob (TFBL).

I am impressed by what the task force has accomplished so far since it started in April 2018. In a span of seven months, the number of former rebels who have been welcomed back to society and assisted by the task force has numbered in the thousands.

I congratulate the Task Force Balik-Loob, steered by its indefatigable Chairperson, Undersecretary Reynaldo B. Mapagu of the Department of National Defense, for a job well done. TFBL is being staunchly supported by its other lead agencies, the Office of the President, Office of the Presidential Adviser on Peace Process, Department of the Interior and Local Government, and the National Housing Authority. Of course the convergence of efforts would not be possible without TFBL's partner agencies, which include the Department of Labor and Employment, Department of Agriculture, Department of Social Welfare and Development, Department of Trade and Industry, Department of Labor and Employment, Department of Agrarian Reform, Technical Education and Skills Development Authority, among others.

I urge the TFBL lead and partner agencies to continue working together towards realizing President Rodrigo Duterte's vision of ending the communist insurgency by giving former rebels a chance to go back to society and live their lives in peace and prosperity together with their families. Keep up the good work!

**DELFIN N. LORENZANA**

Secretary of National Defense



## MESSAGE



On behalf of the Department of the Interior and Local Government, I would like to commend Task Force Balik-Loob, composed of this Department, the Department of National Defense, National Housing Authority, Office of the Presidential Adviser on the Peace Process, and the Office of the President, for the successful implementation of the Enhanced Comprehensive Local Integration Program (E-CLIP).

In 2018, the government began extending its hand to local rebels by initiating localized peace talks and offering them the opportunity to become productive, functional, and law-abiding citizens of the country. The DILG is committed to providing financial assistance to the former rebels who wish to become reintegrated into the Philippine society. Aside from this, we have also constructed halfway houses to serve as temporary shelter for these FRs as they wait to be introduced to a new way of life.

This Year-End Magazine serves as evidence of the close coordination and dedicated work of various government agencies leading to the homecoming of our fellow brothers and sisters who once turned their backs on society. Thus, I express my deep gratitude to everyone who served indefatigably and ensured the success of the program.

With open arms, I would like to welcome the present surrenderees even as they encourage their fellow comrades to take the bold step of joining the mainstream of society.

In our thrust to create lasting peace in the country, we at the DILG, will continue to conduct peace deals with the local communist groups as well as aid in the reintegration of FRs into Philippine society.

Together, let us help each other step into a future where no Filipinos will have to take up arms or turn their backs on the country. Let us join hands to make our communities safe, sound, and secure for families, and young ones.

Cheers to a better program ahead!



**EDUARDO M. AÑO**

Secretary of the Interior and Local Government



## MESSAGE

We support the Duterte Administration in its commitment in providing shelter assistance to Former Rebels (FRs) under the Enhanced Comprehensive Local Integration Program (E-CLIP) in close coordination with the inter-agency Task Force Balik-Loob (TFBL).

Our commitment of providing Housing Assistance is the much needed and most aspired for benefit by our FR brothers and sisters based from our personal interviews and dialogue. This makes our mandate at the National Housing Authority more encouraging.

As a lead agency of the TFBL, the NHA envisions the building of peaceful and harmonious communities, not just individual homes to shelter families and provide protection from the elements. This will engender from FRs and their families a sense of belonging in the said communities and a need to protect their respective communities from influences that run counter to the national interest being pushed forward by the national government. These communities shall foster citizens that are not only self-reliant but also law-abiding, patriotic and active contributors to national development.

We hope that the new lives of these former rebels and their reintegration to society be prosperous and promising.

**MARCELINO P. ESCALADA, JR.**

General Manager, National Housing Authority and

Secretary General, Housing and Urban Development Coordinating Council



## MESSAGE



The various benefits and assistance our former rebels (FRs) received from lead and partner agencies of the Task Force Balik-Loob are designed to achieve higher objectives of social healing and national reconciliation towards genuine and lasting peace. Unlike previous reintegration programs, the Enhanced Comprehensive Local Integration Program (E-CLIP) is a comprehensive, integrated, community-based national program that is locally implemented.

The assistance provided for our FRs under the E-CLIP are not the “end” but rather, the instrument to aid in their transition. The Task Force aims to converge all government reintegration programs which include among others psychosocial support and security, financial assistance, skills training and livelihood, educational and legal aid, and housing.

This task cannot be undertaken by just one agency alone. We all have a shared responsibility and accountability in peace and security. We all need to work together, and implement the program to the best of our abilities.

As the Chairperson of the Task Force involved, let me extend my appreciation to the efforts of all agencies involved, including our local E-CLIP committees who work tirelessly to help FRs transition back to society. We should not be complacent to our initial success and must also address the deceptive strategies used by the CPP-NPA-NDF and Militia ng Bayan in their recruitment of our fellow brothers and sisters. Further, we must also empower our communities and make them resilient to the machinations of the communist terrorists, and prove to the rest of the world that peace can be achieved without the need for violence.

*Ito na ang toka natin para sa kapayapaan ng bansa.*

**REYNALDO B. MAPAGU**

Chairperson, Task Force Balik-Loob  
Undersecretary for Civil, Veterans, and Retiree Affairs



# Government Reintegration Programs for Former Rebels

Since 1986, the government has been implementing various reintegration programs to encourage members of the CPP-NPA-NDF to return to mainstream society and embrace the fold of the law. Past administrations have either sustained or incrementally modified these programs to help curb the expansion of the communist terrorist movement.

## Balik BARIL



Balik Baril Program yields results in Samar. (Photo courtesy of the Philippine Information Agency - Region 8 News Archives, 01 June 2008).

The Balik BARIL (Bring A Rifle and Improve Livelihood) Program was implemented in 1986 up to 2008 with the goal of reducing firearms in the hands of the communist terrorists. Under this program,

individual former rebels had to voluntarily give up their firearms in exchange of financial and in-kind assistance which were meant as a start-up capital for the FRs' livelihood.

The program was open not only to NPAs and their supporters, but also to members of other armed / threat groups. Other forms of assistance had also been provided them by local government units (LGUs) or other stakeholders but these varied from area to area and were never institutionalized and consolidated into a single program.

## Social Integration Program (SIP)

In 2007, former President Gloria Macapagal Arroyo signed Administrative Order Number 172 creating the National Committee on Social Integration (NCSI) under the OPAPP. The NCSI was tasked to implement the Social Integration Program (SIP), including an amnesty program.

At the local level, Local Social Integration Committees (LSIC) under the Provincial Peace and Order Councils (PPOC) were established to implement the SIP. The LSICs were responsible for the formulation of the Local Social Integration Plan (LSIP), which outlined the process necessary for the reintegration of former rebels, the goods and services that former rebels may avail from the local government unit, regional and provincial agencies, and from other stakeholders, as well as the social and economic opportunities that were made available to former rebels.

In addition, the LSIP was presented to the Sangguniang Panlalawigan for approval and budget allocation. Progress of the LSIP implementation and the status of reintegration of former rebels were regularly reported during PPOC meetings. The inclusion of local government units in the government's reintegration program was a step towards community-based reintegration. This also gave the LGUs a sense of ownership of the program because, after all, they are the primary beneficiaries of peace dividends once the communist insurgency in their area has ceased.

The SIP aimed to provide former rebels with a set of socio-economic and psychosocial interventions to facilitate their reintegration into the mainstream society. Like the Balik-BARIL Program, it continued to remunerate surrendered firearms but for a higher valuation. For instance under the Balik-BARIL, a serviceable M60 LMG was valued at Php15,000.00 only but under the SIP, the same weapon with the same condition was valued at Php75,000.00.

Aside from this, an emergency cash assistance worth Php20,000.000 was provided as an additional benefit. Lastly, an in-kind livelihood assistance worth Php50,000.00 was also packaged in the program for former rebels after they have undergone skills training.

## Comprehensive Local Integration Program (CLIP)



In this file photo dated 27 October 2017, NPA guerrillas surrender to the Army's 33rd Infantry Battalion, a unit of the 6th Infantry Division. (Photo courtesy of The Philippine STAR/John Unson, file)

By 2014, the SIP was further upgraded into the Comprehensive Local Integration Program (CLIP). The CLIP is an LGU-led peace building and social protection program. The SIP not only transitioned into a new program but its administration was also transferred from the OPAPP to the DILG. The program was designed to encourage members of the New People's Army to surface and surrender for them to be given assistance, with the goal of helping them live normal lives in the mainstream society.

The program covered regular members of the NPA and Militia ng Bayan who surfaced from 2011 onwards and had expressed "desire to abandon armed violence and become productive members of society." The beneficiaries also included their partners/spouses, children (whether legitimate or illegitimate), parents, siblings, and other qualified dependents. The following were the CLIP-assistance administered by the DILG:

- Immediate Assistance (Php15,000);
- Livelihood Assistance (Php50,000);
- Firearm Remuneration – cashback for every surrendered firearm; the valuation of firearms depended on the type and condition of the firearm turned-over to the government;
- Reintegration Assistance (Php21,000) – awarded to the unit/entity receiving the FR to cover all expenses incurred while the FR is undergoing validation and certification by the Joint AFP-PNP Intelligence Committee (JAPIC);
- Safety and Security – guaranteed by the LGU/Philippine National Police, in coordination with the Armed Forces of the Philippines, from the time;
- Halfway House (Php5,000,000) – fund provided to the Provincial Local Government Unit for the construction of a transitional shelter for FRs where rehabilitation and healing sessions, and education and skills training activities, among others, are conducted.

Based on DILG data, the total number of CLIP beneficiaries since the program started in January 2014 until March 2018 was 2,159 - 65.6% of whom are from Mindanao, 21.1% from Luzon, and 13.2% from the Visayas. Given this number of FRs, a total of Php50,498,289.20 was disbursed by the DILG for the aforementioned types of reintegration assistance.

## The PAYapa at MASaganang PAmayanan (PAMANA) Program

In 2014, the OPAPP rolled out the PAYapa at MASaganang PAmayanan (PAMANA) Program that aims to provide basic infrastructure support and services to conflict-affected or conflict vulnerable communities. PAMANA, per se, is not a reintegration program for former rebels, but rather a community development program aimed at localities affected by various threat groups such as the Moro Islamic Liberation Front, Moro National Liberation Front, Cordillera People's Liberation Army, Revolutionary Proletarian Army—Alex Bongcayao Brigade, and the CPP-NPA-NDF.

PAMANA not only funded hard projects like infrastructure such as roads, bridges, schools, and the like, in communities but also had soft projects such as scholarship and PhilHealth enrolment for beneficiaries.

One of the gaps identified in the implementation of the PAMANA was the non-alignment of its chosen community beneficiaries with priority areas identified by the Armed Forces of the Philippines in support to the internal peace and security campaign. On one hand, some areas with high concentrations of NPA were not given PAMANA funded projects. On the other hand, PAMANA was not complemented by a similar program in non-conflict affected areas which led some local chief executives to be complacent with the situation in their areas, as if welcoming the NPA to come in order to secure PAMANA projects.

### From CLIP to E-CLIP



President Rodrigo Roa Duterte commits his presidency towards achieving his vision of a country that provides a comfortable life to all. Hence, proceeded with his approach to achieve development by first achieving peace and security : a winning formula that was tried and tested in Davao City that catapulted him to the Presidency.

The President offered his hand to all sectors of the society for partnership towards genuine change. As the father of the nation, he opened his arms wide to his children who were victimized by deception and intimidation that caused them to fight the government: the members of the armed bandit group New People's Army. Thus, in September 2017, the President gave straightforward directive to "Craft a concrete program for former NPA rebels that covers shelter, employment, and livelihood, and with an effective monitoring and evaluation system."

The CLIP administered by the DILG was further given boost and evolved into the Enhanced Comprehensive Local Integration Program (E-CLIP) in order to provide a more

holistic approach towards the complete reintegration not just of armed rebels but also their supporters and underground mass organizations and militias who actually sustain the communist terrorist group throughout the years.

In a nutshell, the E-CLIP is guided by these four principles, summed up as 4Fs: Focus, Follow Through, Finish and Flourish.

### FOCUS:

Since E-CLIP is designed as a social equity program to provide FRs with a foothold in restarting their lives, it approaches the insurgency problem from a different lens: the rebel as a human being whose highest form of yearning is to be with his/her family and provide for his/her loved ones a better quality of life, whether at present or in the future.

The Task Force thus focuses on the needs of the individual FR in order to complete the reintegration process, with the end in view of transforming the individual into a peace-loving, law-abiding, productive, self-reliant and empowered member of the community and government's active partner in advancing peace.

Through the convergence of the programs being implemented by different agencies of both the national and local government, the reintegration program is revitalized and aligned with the AFP campaign. This way, the interventions would have a greater impact on the beneficiaries. In terms of monitoring, the E-CLIP will ensure accurate information through a stringent monitoring and reporting system.

### FOLLOW THROUGH :

Institutionalizing programs for former rebels by the concerned agencies will guarantee continuity and sustainability, not only on the side of national government agencies sponsoring or implementing its components but also on the part of the local government units and local government agencies which are tasked to conduct profiling, needs assessment and enrolment of FRs in the E-CLIP and well as monitoring of their progress.

The support to the FRs does not cease upon the provision of assistance, rather, it continues until such time that they have succeeded in their full reintegration to mainstream society.

### FINISH :

The program ensures a seamless or streamlined process for the FR's complete reintegration and return to the mainstream society. By giving premium on social healing as a catalyst of reconciliation and national unity, the nation will advance its efforts towards lasting peace.

It will also accomplish the objective of reducing the number of rebels to include the armed ones and their supporters, and in due course, eradicating the insurgency problem once and for all.

### FLOURISH:

Empowering FRs equates to empowering the entire community they are in, and consequently, the people within those communities. An empowered community and populace will lead to a nation with just and lasting peace, security, and development.

As a natural consequence, the government security forces will achieve their target goals of clearing affected areas of communist insurgents' influence, reducing the armed groups and their support system, improving the socio-economic conditions of communities, and developing insurgency free communities.

# Frequently Asked Questions (FAQs) on the **Enhanced Comprehensive Local Integration Program (E-CLIP) for Former Rebels**

## **What is the Enhanced Comprehensive Local Integration Program (E-CLIP)?**

The Enhanced Comprehensive Local Integration Program (E-CLIP) is a comprehensive, integrated, community-based national program that is locally-implemented which provides various assistance to former members of the CPP-NPA-NDF and Militia ng Bayan.

This program harmonizes the existing Comprehensive Local Integration Program (CLIP) of the Department of the Interior and Local Government (DILG), the Payapa at Masaganang Pamayanan (PAMANA) Program of the Office of the Presidential Adviser on the Peace Process (OPAPP), as well as programs of various agencies that provides social, livelihood, and employment assistance to the FRs.

The decision to further enhance the CLIP was based on three major observations which affected the outcomes of the program: (1) the package of assistance offered was not attractive enough for potential surrenderees, (2) there were noted lapses in monitoring the FRs after assistance was given, and (3) the evaluation system was inadequate. As a result, E-CLIP was crafted to address what was lacking in the previous programs and to complement the existing CLIP and PAMANA. On April 03, 2018, Administrative Order Number 10 was signed by the President which institutionalized the E-CLIP and created the inter-agency Task Force Balik-Loob (TFBL) to oversee its implementation. An Implementing Rules and Regulations (IRR) was crafted thereafter which took effect last July 05, 2018 or 15 days upon its publication in two newspapers of general circulation.

The E-CLIP has three (3) major components: the CLIP administered by the DILG; the PAMANA program administered by the OPAPP; and the other forms of assistance and interventions offered by other lead and partner agencies of the Task Force. To date, the E-CLIP may be considered the most comprehensive of all government reintegration programs in terms of assistance and interventions provided to former rebels.

Unlike the CLIP, the E-CLIP ensures customized provision of assistance according to the FRs' and their dependents' needs. It is not a 'one-size-fits-all' program. The objective is to adopt a holistic approach and harmonize the various programs of different government agencies into one, big, cohesive program that will create a huge, lasting and positive impact on the lives of FRs and their families that will have a ripple effect in their respective communities. Accordingly, aside from the financial assistance, additional benefits (i.e. security, medical, livelihood, shelter, education, etc.) are provided to FRs and their families. Despite being more comprehensive this time, the E-CLIP is only one aspect of the whole-of-government and whole-of-nation approach enlaced by the present administration in addressing communist insurgency in the country.

Another feature of the E-CLIP is its alignment with the Development Support and Security Plan (DSSP): KAPAYAPAAN counter-insurgency campaign of the AFP, thereby serving as the non

-kinetic component of the government's campaign, hand-in-hand with focused military and police operations against the communist terrorists. As it dovetails with the AFP Campaign Plan, it is therefore expected to be the best option to entice and encourage members of the communist terrorist group to return to the fold of the law.

The E-CLIP builds on the best practices of previous government reintegration programs, strengthens convergence of assistance programs with other government agencies, introduces a stronger implementation and monitoring system, and most importantly, increases public awareness and support through an effective Strategic Communications Plan.

### **Who are the beneficiaries covered by E-CLIP?**

Pursuant to Administrative Order No. 10, signed by President Rodrigo Roa Duterte on 03 April 2018, and its Implementing Rules and Regulations, E-CLIP covers all those who surfaced starting 03 April 2018\*, specifically the following:

- A. Regular members of the CPP-NPA-NDF;
- B. Their spouses, children, partners whether legitimate or illegitimate, parents, and siblings;
- C. Members of the Militia ng Bayan

*\* For purposes of JAPIC validation / certification, the PSR List of December 2018 shall be used as reference.*



Defense Undersecretary Reynaldo Mapagu, Chairman of Task Force Balik-Loob, along with local and national officials, grant livelihood and training assistance to former rebels (FRs) in the first awards ceremony in Mati, Davao Oriental. (Photo Credits: TFBL STRATCOM Group)

# E-CLIP BENEFITS & SERVICES

## CLIP Components



### Immediate Assistance



Cash assistance worth PhP15,000.00 being granted by the DILG through its regional and / or provincial office, in partnership with the local E-CLIP Committee. It is immediately given to a former rebel upon validation by the Joint AFP-PNP Intelligence Committee (JAPIC).



### Livelihood Assistance\*



Cash assistance amounting to PhP50,000.00 to former rebels who have undergone livelihood seminars and trainings. This is being provided by the DILG through regional offices, in partnership with provincial E-CLIP Committees.

*\*Only for former members of the CPP-NPA; MBs are excluded. Other departments have livelihood assistance available to other beneficiaries.*



### Firearms Remuneration



Cash equivalent of the firearm / explosives surrendered by former rebels. The amount depends of the kind and condition of the item/s surrendered, subject to valuation by the Philippine National Police per DILG Memorandum Circular No. 2018-17.



### Halfway Houses

Temporary shelters for FRs constructed in provinces / highly urbanized cities through funding from the DILG worth PhP5-M per local government unit. Administered by LGUs, with local social welfare and development officers as staff, these shelters serve as venue for administering various assistance needed by the FRs such as deradicalization sessions, psychosocial interventions, technical skills training, livelihood seminars, and the like.



# Providing Social Equity for Former Rebels

## Added Benefits and Services



### Payapa at Masaganang Pamayanan (PAMANA) Program



Administered by the OPAPP, PAMANA provides basic infrastructure support and services to conflict-affected or conflict vulnerable communities. Aside from hard projects such as roads, bridges, schools, and the like, it also funds soft projects such as scholarship and PhilHealth enrollment for beneficiaries.



### Housing / Housing Assistance\*



Through the National Housing Authority, qualified former members of the CPP -NPA-NDF may be given a housing unit or housing assistance. \*This benefit is not applicable to former Militia ng Bayan members.



### Security of FRs and their Families



The security and safety of FRs and their families is a joint undertaking of the military and police. In addition, the Armed Forces of the Philippines also secure halfway houses which are commonly built near military camps, conduct debriefing and deradicalization sessions to former rebels, and provide all forms of assistance as receiving units of FRs.



### Former Rebels Information System (FRIS)



To hasten the validation of FRs, expedite grant of their benefits from various government agencies, and avoid duplication of awarded benefits, the Task Force Balik-Loob designed the Former Rebels Information System (FRIS). This will likewise serve as a reliable database for monitoring and tracking the progress of the individual FRs and as a tool in monitoring the effectiveness of the E-CLIP in general.



### Legal Assistance



FRs needing legal assistance will be referred to the Department of Justice and the Public Attorney's Office for legal representation in court, legal documentation services, legal advice or other required assistance. This does not mean that FRs with pending court cases will be acquitted, but they will be entitled to fair legal representation during trials. Pending cases of FRs shall not be grounds for disqualification in the program.

# E-CLIP BENEFITS & SERVICES

## Employment & Livelihood



### **Technical Education & Skills Training**



Through its Technical Vocational Education Training (TVET) program, the Technical Education and Skills Development Authority (TESDA) provides various types of skills training in line with the interests and projected livelihood of former rebels. It also provides the required starter kits to FRs.



### **Livelihood Seeding Program**

The Department of Trade and Industry (DTI) conducts various skills training activities and seminars for former rebels and distributes training tools / starter kits families to increase their income by providing them with livelihood opportunities.



### **Integrated Livelihood Program**



The Department of Labor and Employment (DOLE) Integrated Livelihood Program (DILP) or Kabuhayan Program provides grant assistance for capacity-building on livelihood for FRs through the provision of working capital in the form of raw materials, tools, skills and entrepreneurship training, and enrollment in micro-insurance. Those who prefer to find employment can be given employment assistance such as job referrals.



### **Loans and Market Access**

In order to start-up or expand their business and livelihood opportunities, FRs may avail of loan grants, micro-finance and other forms of assistance which they can use as seed money / capital through Landbank's lending program. LBP will lend up to P100,000 to FRs in order to fund their livelihood projects, such as small and microenterprises, agriculture and other means of livelihood.



# Providing Social Equity for Former Rebels

## Employment & Livelihood



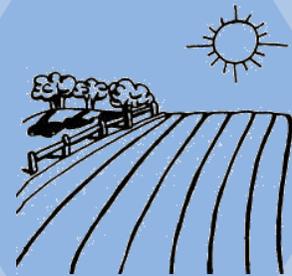
### **Agricultural Assistance, Farm Implements**



The Department of Agriculture (DA) organizes livelihood seminars on fishing, farming, poultry / hog raising, and the like, for former rebels. It also distributes seeds, seedlings, agricultural products, and even poultry and livestock animals such as buffalos, swine, ducks and other farm animals to be raised by FRs and their families to augment their livelihood.



### **Land Acquisition and Distribution**



Pursuant to the President Duterte's directive to the Department of Agrarian Reform, former rebels are to be included as beneficiaries in the allocation and distribution of government owned lands.



### **Establishment & Accreditation of Cooperatives for FRS**



Pursuant to its mandate to promote the viability and growth of cooperatives as instruments of equity, social justice and economic development, the Cooperative Development Authority shall assist FRs in setting-up their own cooperatives based on the type of business they are inclined to pursue, and help them expand potential markets for their products or services.



### **Employment of FRs as Tree Farmers**



The Department of Environment and Natural Resources (DENR), in partnership with the OPAPP, may extend employment opportunities to FRs who are based in settlement areas called peace and development communities (PDCs). They may be hired as tree farmers or managers, depending on their personal qualifications.

# E-CLIP BENEFITS & SERVICES

## Social Services



### **Psychosocial Interventions & Social Welfare Packages**



DSWD assists FRs through conduct of debriefing and other phyco-social interventions, provision of transportation services, food packs and other social welfare packages. It is currently finalizing guidelines and mechanisms for the enrollment of FRs in the Pantawid Pamilyang Pilipino Program (4Ps).



### **Health Services**



As the principal health agency in the Philippines, the Department of Health (DOH) shall ensure access to basic public health services to former rebels through the provision of quality health care in Centers for Health Development and DOH hospitals nationwide.



### **PhilHealth Insurance**



PhilHealth Insurance Corporation (PHIC), a government corporation attached to the Department of Health which implements the National Health Insurance Program, shall provide health insurance coverage to former rebels and their qualified dependents and ensure affordable, acceptable, available and accessible health care services for all citizens of the Philippines.



### **Alternative Learning System**



FRs who wish to obtain formal basic education (Grades 1-6 and Year 1-4) for themselves or their families may enroll under the Department of Education's Alternative Learning System (ALS), a substitute to the classroom mode of learning which integrates both the non-formal and informal sources of knowledge and skills. Upon completion of the course, an equivalency diploma for elementary or high school level will be awarded to the them.

# Providing Social Equity for Former Rebels

## Other Assistance



### College Tuition / Stipend



FRs or their qualified dependents who wish to study in college to obtain a degree shall be assisted by the Commission on Higher Education (CHED), in partnership with state colleges and universities which are also fully subsidized by the government. The assistance comes in the form of free tuition and monthly stipend.



### Digital Literacy & Online Access



With the latest TECH4ED Center Project of the Department of Information and Communication Technology (DICT), former rebels will be given the access to digital literacy in their respective halfway houses. This will integrate ICT in their reformation program before they go back as productive members of the society. Not only will the DICT deploy instructors to teach FRs but also provide the necessary equipment such as desktop computers, printers, routers, and the like.



### Employment & Livelihood from Tourism



In partnership with the Department of Tourism (DOT), former rebels may gain employment opportunities as tour guides / assistants to foreign and domestic tourists, researchers and documentarists who explore the country's amazing natural wonders. Additionally, the products of FR's livelihood may be sold in souvenir shops located at various tourist spots. Not only will this help the livelihood of FRs, their families and their communities but will also reflect a positive image of the country attaining peace by putting an end to local armed conflict.



### Road and Construction Works



With the *Build, Build, Build* Program of the Department of Public Works and Highways (DPWH), former rebels will have more chances to participate in government infrastructure projects providing labor and manpower services during construction, contribute to nation-building and earn for their families at the same time.

# E-CLIP BENEFITS & SERVICES

## Other Benefits & Services



### Validation and Certification of FRs



Prior to the enrolment and grant of E-CLIP benefits and services, the names and statuses of surrenderees are being validated by three agencies to ascertain that their membership in the CPP-NPA-NDF, Militia ng Bayan or underground mass organizations. This meticulous yet very crucial process is being jointly undertaken by the AFP, the PNP and the National Intelligence Coordinating Agency (NICA).



### Empowering the ICCs/IPs



The National Commission on Indigenous Peoples (NCIP) shall assist former rebels who are part of Indigenous Cultural Communities/Indigenous Peoples (ICCs/IPs). With its mandate of working for the recognition, promotion and protection of the rights and well-being of IPs, the NCIP shall protect the ICCs / IPs from the influence of communist terrorist groups and their front organizations, and ensure due regard to the ancestral domains and lands, self-governance and empowerment, social justice and human rights and cultural integrity of ICCs / IPs.



### Production of information & education materials



TASK FORCE  
BALIK-LOOB

The inter-agency TFBL has an ad-hoc Strategic Communications Group with representatives from all lead and partner agencies. Among the group's projects are the production of audio vision presentations, public information materials, instructional manuals and promotional collaterals to promote the E-CLIP.



### Communicating the E-CLIP

Through the Presidential Communications Operations Office (PCOO), the Task Force will be able to timely, properly and effectively disseminate the government's message of peace and national unity to rebels, former rebels, and the people via private media and state-owned media entities, in accordance with the approved TFBL Strategic Communication Plan. The PCOO shall ensure Filipinos understand the Enhanced Comprehensive Local Integration Program (E-CLIP) and gather the people's support for it.



# Providing Social Equity for Former Rebels



## Public Information & Community Involvement



With its 16 regional offices and 79 information centers in provinces across the Philippines, the Philippine Information Agency is the public information partner of the Task Force Balik-Loob in promoting the E-CLIP for former rebels. As the main development communication arm of the government, the PIA shall ensure fast and dynamic sharing of information on the implementation of the E-CLIP in various provinces and HUCs through proper coordination with the local E-CLIP Committees, Regional Peace and Order Councils, provincial / city information officers, and the regional / local media.



## Prioritization of E-CLIP



As a lead TFBL agency, the Office of the President (OP) ensures that the E-CLIP for former rebels is given priority by all lead and partner agencies of the government, not only in terms of support from top leadership but also in terms of funding and program implementation. For its part, the Presidential Management Staff (PMS) assures the seamless cooperation of TFBL agencies and regularly reports E-CLIP accomplishments directly to the President. PMS also coordinates the availability and participation of the President in awarding of E-CLIP benefits, and paves the way for FRs to directly engage the President.



## Budget Allocation and Funding Support



The Department of Budget and Management (DBM) ensures the proper budget allocation of agencies implementing various components of the E-CLIP as well as the operational, administrative, logistical and other requirements of the Task Force in the annual General Appropriations Act, as well as the prompt release of funds to ensure smooth implementation of programs for former rebels and their families.



## Access to Government Services



Trough the local social welfare and development officers, the FRs will be assisted in processing and securing vital documents such as birth and marriage certificates from the Philippine Statistics Authority or local civil registrars, issuance of government-issued IDs, and availment of other government services.

# 46 Halfway Houses to Rise Nationwide



**MATTI HAPPY HOME:** Constructed in 2013, the "Happy Home" in Mati, Davao Oriental has become a temporary home to many former rebels in preparation for their reintegration to society. Its operation, activities, and programs for former rebels have served as a benchmark for other local government units to emulate. At present, the Happy Home houses several former rebels who are undergoing various activities, orientation seminars, and education and skills training while awaiting the processing of their assistance under the Enhanced Comprehensive Local Integration Program.

Recognizing that local government units are the key to the success of the Enhanced Comprehensive Local Integration Program (E-CLIP) for former rebels (FRs), 46 halfway houses will soon rise in various provinces and highly urbanized cities (HUCs) nationwide, to serve as transitional shelters for the rehabilitation and transformation for FRs.

With the unprecedented success of the Mati City Happy Home shelter in transforming the lives of former rebels (FRs) in Davao Oriental, its best practices will be replicated in 41 provinces and five highly urbanized cities which received fund location of PhP 5 million each from the Task Force Balik-Loob, through the Department of the Interior and Local Government's Comprehensive Local Integration Program (CLIP).

In Luzon, transitional shelters are now in varying levels of construction in Kalinga, Abra, Ifugao, Pangasinan, Ilocos Sur, Ilocos Norte, Cagayan, Isabela, Batangas, Occidental Mindoro, Oriental Mindoro, Palawan, Camarines Norte, and Sorsogon.

In the Visayas, the provinces of Negros Oriental, Northern Samar, Negros Occidental, Bohol, and Eastern Samar will likewise be building their respective halfway houses.

In Mindanao, the provinces of Sultan Kudarat, South Cotabato, North Cotabato, Zamboanga Sibugay, Zamboanga del Sur, Zamboanga del Norte, Misamis Occidental, Bukidnon, Davao Oriental, Davao del Sur, Davao City, Compostela Valley, Davao Occidental, Davao del Norte, Agusan del Norte, Agusan del Sur, Surigao del Norte, Surigao del Sur, and Dinagat Islands will soon have their own transitional homes for FRs.

*"When the Governor knew the good practice of Davao Oriental, he instructed us to visit and learn from the experience of Davao Oriental so that we can replicate the halfway home for former rebels in Davao Occidental, conduct the learning mission para makabalu mi sa processes, protocols, and how we can replicate that in our own province. Tapos na-inspire mi nga kini diay is multi-stakeholder effort so adunay DILG, adunay Armed Forces of the Philippines, duna diay Agriculture, duna diay from the vet, daghan siya kayo misalmot. We're very happy and we congratulate the officialdom of Davao Oriental for the very good practices in governance."*

**- MS. DEBBIE TORRES, DILG Provincial Director, Davao Occidental, 10 September 2017**

*“Foremost among the considerations for setting up a halfway house for FRs is their security and safety. Former rebels are risking everything by surrendering and we want to make sure that government is there every step of the way in their journey towards healing and reintegration in the society. Halfway houses are where their new life begins.”*

**- DILG Secretary EDUARDO M. AÑO**

Meanwhile, among the HUCs which were granted funds for the construction of halfway houses for FRs include Quezon City, Baguio City, Iloilo City, Cagayan de Oro City, and Butuan City.

Significantly, the halfway houses in Masbate and Mountain Province reached their completion and were inaugurated on 09 November and 06 December 2018, respectively, while the province of Sarangani held the groundbreaking ceremony of its halfway house on November 30, 2018.

“A halfway house will serve as a reintroduction of former rebels to society. Here we will try to equip them through skills training. This is the reason why we select the LGU that will be our partner in training,” said DILG Secretary Eduardo M. Año.

The grant of funds to LGUs for the construction of hallway houses is guided by DILG Memorandum Circular 2018-105 dated July 2018.

“Interested LGUs, being the implementing partners, must be able to comply with all of the requisites provided by the DILG guidelines, for as much as we want to cater to all applications, we are still dealing with public funds,” Año added.

Among the procedural requirements of the DILG include the complete assessment of the provincial/highly urbanized city government, signing of a memorandum of agreement, and submission of a project proposal and supporting documents.



**CORDILLERA:** The blessing and inauguration ceremony of the halfway house in Mountain Province was held last 06 December 2018.



**MASBATE:** The provincial E-CLIP Committee held the blessing and inauguration ceremony of the halfway house on 06 November 2018.



**GROUNDBREAKING:** Defense Undersecretary and Task Force Balik Loob (TFBL) Chairperson Reynaldo B. Mapagu and Zamboanga del Sur Governor Antonio Cerilles led the groundbreaking ceremony of the halfway house at Barangay Poblacion in Guipos, Zamboanga del Sur on 8 March 2019.



**HAPPY HOME 2:** Misamis Occidental also has an operational Happy Home, a transitional shelter funded by the provincial government. Designed by the 547th Engineering Battalion, it was inaugurated on 07 September 2018.

# Communist movement in sharp decline; hemorrhaging from more than 8,000 rebel surrenderers – Año

**By: Information and Communication Research Division, Public Affairs and Communication Service, DILG**

The Communist movement is currently in a sharp decline with 8,367 communist rebels having surrendered to the government from July 1, 2016 to December 28, 2018. Of this number, 1,117 former rebels have been granted benefits under the Enhanced Comprehensive Local Integration Program (E-CLIP) being implemented by interagency Task Force Balik Loob, according to Department of the Interior and Local Government (DILG) Secretary Eduardo M. Año.

The DILG chief says that government's program has been gaining a lot of ground in many parts of the country and has encouraged more communist rebels to lay down their arms because of the promise of a better life in the mainstream.

*"Lives are being changed by the E-CLIP program. With more than a thousand former rebels (FRs) who have received financial assistance last year, we hope that their testimonies will serve as an encouragement for more communist rebels to surrender,"* he says.

Of the 8,367 rebel surrenderers, 1,207 are armed NPA regulars while the rest are Militia ng Bayan, Sangay ng Partido sa Lokal, and underground mass activists. As of December 21, 2018, a total of 1,117 former rebels were provided with financial assistance, many of whom came from the Davao Region where 361 became beneficiaries of the program, followed by SOCCSKARGEN with 166 recipients, and CARAGA with 149.

The interagency Task Force Balik Loob is led by Usec. Reynaldo Mapagu and serves as the central coordinating body in supervising the government's reintegration efforts for the members of the CPP-NPA-NDF and their immediate family members.

Año says that the facts on the ground are undisputed: the communist movement is in sharp decline and the only one who refuses to accept the truth is Joma Sison who is enjoying his life in Europe and has been out of touch with reality for decades.

*"We must remember that Joma is a master-propagandist. He will twist facts to suit his own reality. Hindi niya kasi matanggap na nagtatagumpay ang programa ng gobyerno para sa mga rebelde at maraming rebelde na ang gustong magbagong-buhay,"* he says.

*"To arrest the decline of the Communist movement, Joma and his minions has been clamoring for the resumption of the Oslo peace talks. That's the best way to stop the hemorrhage. They were already given their chance and blew it, the train has left the station,"* he adds.

According to the DILG Secretary, the recent creation of the National Task Force to End Local Communist Armed Conflict by President Duterte will lead to more rebel surrenders because of its focus on localized peace engagements.

Meanwhile, 34 provinces and cities were also provided with financial assistance amounting to a total of PhP170 million for the construction of halfway houses through the program as of December 19, 2018. Halfway houses serve as temporary shelters for the rehabilitation and healing sessions of former rebels going through the process of reintegration.

With the influx of communist rebels giving up their way of life, Año says the government, through TFBL, is racing to speed up the processing of the FRs. *"We are working double time with the other government agencies included in TFBL as well as our regional offices to fast track the processing of FRs so they can avail of the financial, livelihood, and housing assistance of the E-CLIP,"* he says.

E-CLIP offers assistance to former members of the National People's Army (NPA) and Militia ng Bayan (MB), including their immediate family members, who have surrendered to the government. E-CLIP provides former rebels (FRs) with PhP15,000 immediate cash assistance, PhP50,000 livelihood assistance, firearms compensation, psycho-social support, skills training, shelter, and other forms of help such as legal, employment and medical assistance. The DILG has disbursed around PhP488 million for the program in 2018 and will be allocating PhP260 million for E-CLIP this year.

*"The success of E-CLIP is proof of the government's sincerity to achieve lasting and meaningful peace throughout the country. Rest assured that the government will continue this whole-of-nation approach to negotiating terms with the local rebels as well as ending local communist armed conflict in the country."*

**- DILG Secretary EDUARDO M. AÑO**

# LGUs as E-CLIP Frontliners

*By: Information and Communication Research Division, Public Affairs and Communication Service, DILG*

During the 2018 E-CLIP Year-End Assessment held in Nasugbu, Batangas on December 10-13, 2018, local E-CLIP Committees headed by chief executives of provinces or highly urbanized cities shared their experiences in the program's 2018 implementation. Below are some testimonials:



#### ON UPLIFTING THE WELL-BEING OF FORMER REBELS:

*"Sa papamagitan ng E-CLIP, tulungan natin ang ating mga kasamahan na magbalik-loob sa ating pamahalaan. Tulungan natin silang makabalik sa kanilang komunidad at mamuhay nang maayos na walang panghuhusga."*

**- ALFONSO V. UMALI**

Governor, Province of Oriental Mindoro and  
Chairperson, Regional Peace and Order Council



#### ON PARTNERING WITH PEACE STAKEHOLDERS:

*"A partnership of stakeholders at all level brings peace, security, development and good governance in communities. After all, the whole is greater than the sum of its parts."*

**- EDGAR M. CHATTO**

Governor, Province of Bohol



#### ON PEACE-BUILDING:

*"To build and wield peace – it takes more than just signing treaties and agreements – but by forging trust at a deeper level – especially in reshaping, redirecting and touching the lives of our former rebels."*

**- HERMINIA M. RAMIRO**

Governor, Province of Misamis Occidental



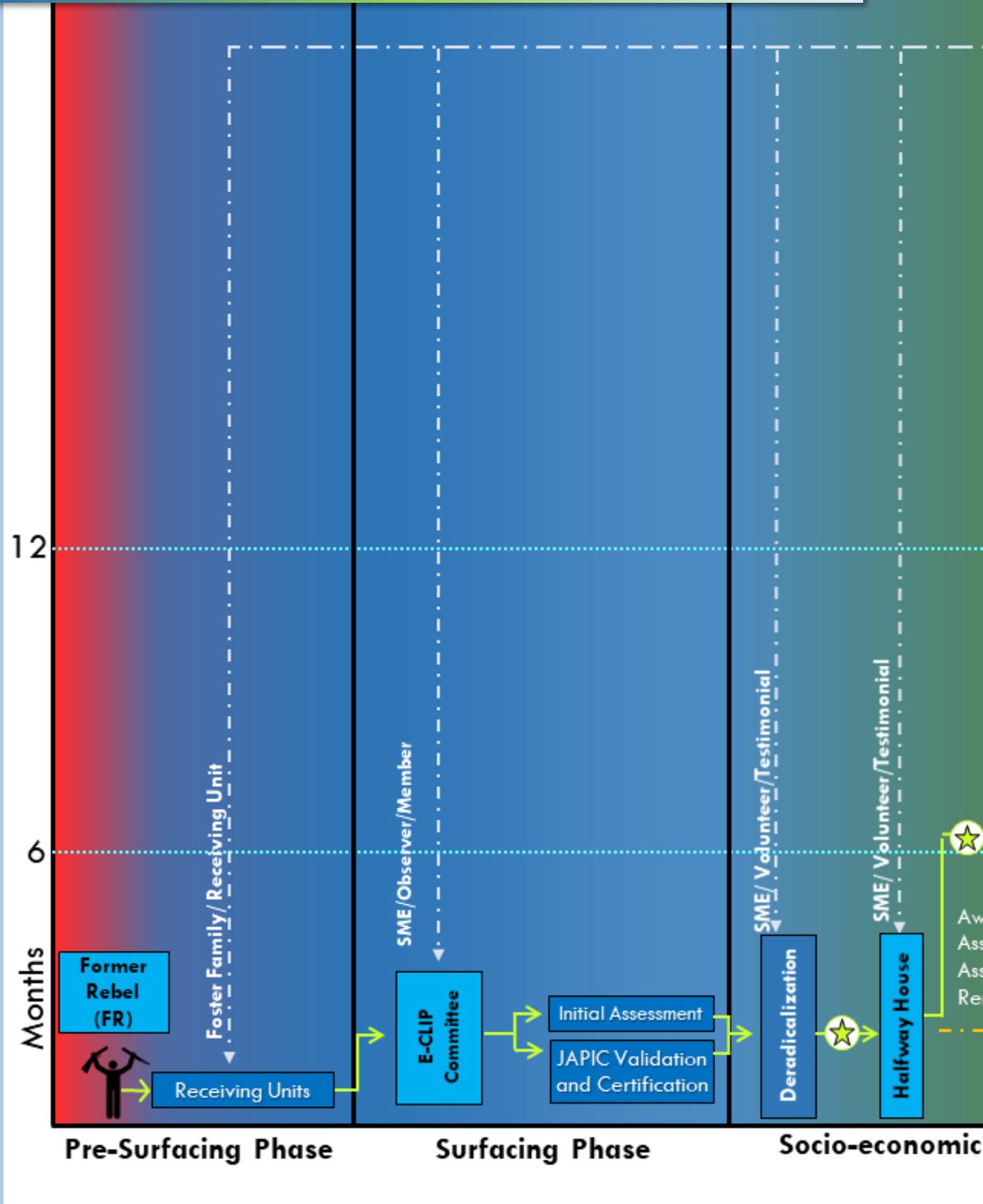
#### MESSAGE FOR FORMER REBELS (E-CLIP BENEFICIARIES):

*"My administration fully supports the E-CLIP for former rebels and, thus, augmented from local funds the financial assistance given by the national government to enable your families to start a new life. I hope that you will also perform your responsibility of maximizing the use of these meager resources and lead you and your families to become productive and law-abiding citizens of your communities."*

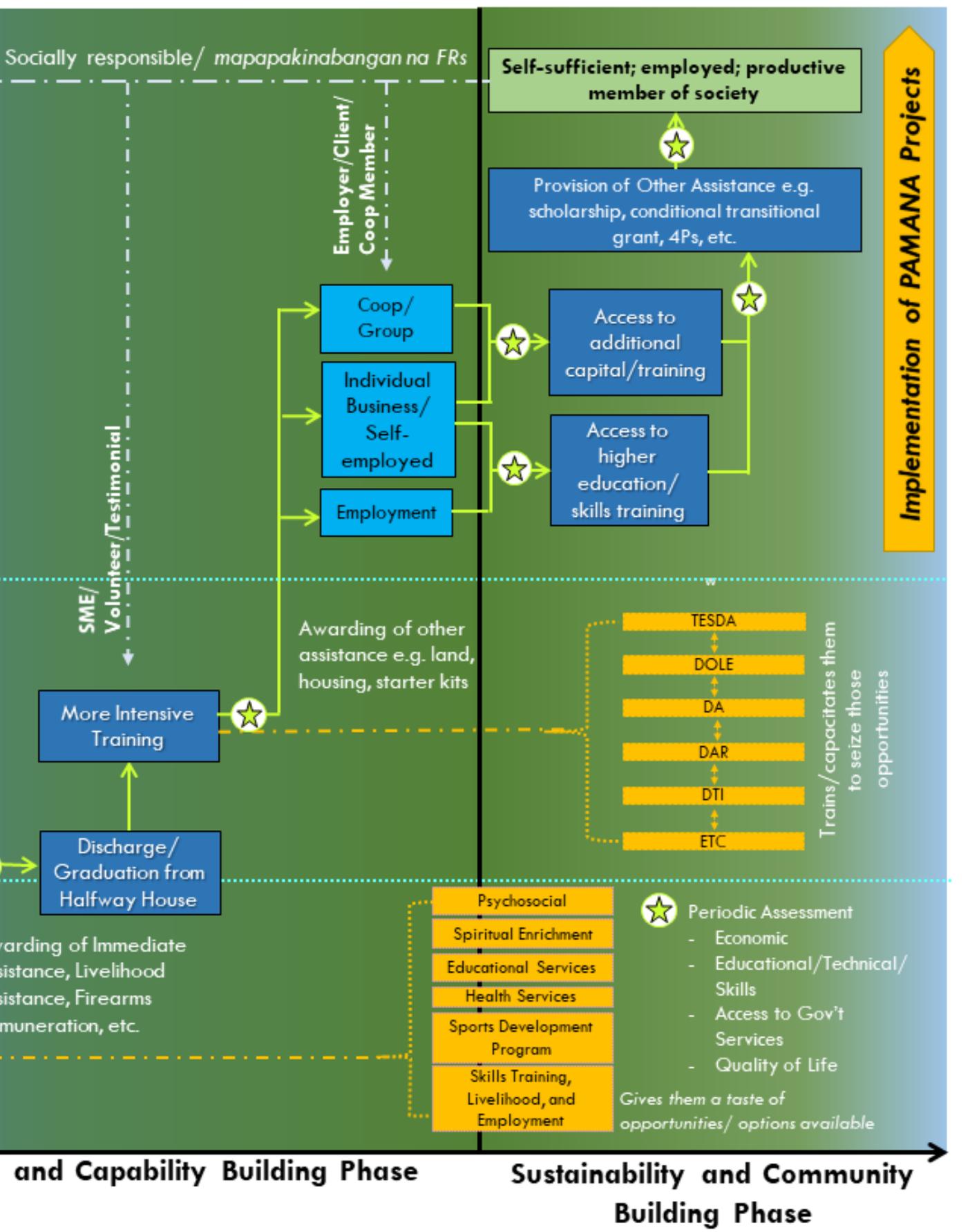
**- MARCELO FERDINAND PICARDAL**

Governor, Province of Eastern Samar

# Fig. 1. E-CLIP PHASES AND PROCESS



This diagram shows the process and the proponents involved in the implementation of the E-CLIP for both FRs and commu



nities.

# UPDATES AND ACCOMPLISHMENTS

As of December 2018, a total of **7,635 rebels surrendered**, according to data from the Armed Forces of the Philippines, with Region XI in Mindanao as having the highest number of surrenderees, followed by Region XIII and Region XII.

REGION	NO OF SURRENDEREES
I	1
II	51
III	21
IV-A	63
IV-B	8
V	75
VI	10
VII	0
VIII	37
IX	22
X	214
XI	5871
XII	389
XIII	574
ARMM	45
NCR	0
CAR	58
Blank (Unspecified)	196
<b>Total</b>	<b>7,635</b>

# UPDATES AND ACCOMPLISHMENTS



Under the CLIP component of E-CLIP administered by the DILG:

- ♦ A total of 1,437 former rebels were given **financial assistance worth Php 116,453,488.00** under the E-CLIP.
- ♦ Php 185,000,000.00 has been allotted for the construction of Halfway Houses in 32 provinces and five (5) Highly Urbanized Cities.

# PABAHAY PARA SA BAGONG BUHAY

Fulfilling President Rodrigo Duterte's promise of decent housing for former rebels (FRs) and their families, the National Housing Authority (NHA) headed by General Manager Marcelino P. Escalada, Jr., awarded Certificates of Entitlement (COEs) to 685 FRs in Region XI as of December 2018, and has processed 412 more COEs for distribution in provinces which have awarded Enhanced Comprehensive Local Integration Program (E-CLIP) benefits.

Moreover, the NHA is set to distribute more COEs for the Freedom Residences units located in Brgy. Cuambogan, in Tagum City, Davao del Norte. Initially, only 31 FRs have qualified as beneficiaries of said units but 19 more FRs were accommodated after the AFP/PNP Housing Board waived the rights of uniformed personnel in favor of FRs upon the recommendation of the NHA. Developed by the Stone Rise Home Realty & Development Corporation, the three-hectare project will be able to house 375 families.



**BIYAYA NG PAGBABAGO FREEDOM RESIDENCES:** Fulfilling President Duterte's promise of decent homes where former rebels can bring their families to live peacefully, the NHA built 375 housing units in Brgy. Cuambogan, Tagum City, Davao.

LtGen Macairog S Alberto, Commanding General of the Philippine Army, personally inspected the site on 01 February 2019. *"Napaka-importante nitong project na ito, especially that it will help us in our problem with insurgency. Matutulungan natin 'yung mga kababayan natin na dating sumama sa NPA (former NPA) and now they returned to us sa society natin, bumalik sa gobyerno,"* LtGen. Alberto said. Recognizing that the lack of housing opportunity is one of the root causes of the insurgency problem, the Army Chief believes that the housing units for FRs is a big boost to the anti-insurgency campaign of the Armed Forces of the Philippines.

For his part, GM Escalada conveyed that additional housing projects for former rebels are also being explored in the areas of Bukidnon and Cagayan de Oro to accommodate more rebels who surrender. *"We want to consolidate all of them together and bring new life and new beginning for the former rebels,"* GM Escalada said.

In Sultan Kudarat, the local government of Senator Ninoy Aquino, headed by Mayor Randy Ecija, has allocated housing sites for 56 former rebels. An ocular inspection of these sites were already conducted by the NHA, along with Defense Usec. Reynaldo B. Mapagu, Task Force Balik-Loob (TFBL) Chairperson, in December 2018.

As part of the TFBL, the NHA shall provide housing assistance to FRs through three modalities: (1) construction of a house in a location of choice of the former rebel; (2) award of existing NHA housing unit; (3) repair, rehabilitation, or renovation of an existing housing unit. Each former rebel is allotted PhP450,000.00 for housing assistance, with the exception of repair, rehabilitation or renovation of existing housing unit for which a maximum of only PhP200,000.00 can be allotted. Thus far, four former rebels have received checks worth PhP450,000.00 each for the construction of their own house in locations they themselves have chosen.

*"Nakikita natin ang sinseridad ng gobyerno... nakita natin ang sinseridad ng Armed Forces. Binigay nila ang kanilang housing rights at ipinaubaya sa ating mga kapatid na former rebels. Napakalaki at napakagandang proyekto nito para ating sa kampanya para magkaroon tayo ng kapayapaan at development sa lugar."*

- LtGen MACAIROG S ALBERTO, CGPA



In February 2018, President Rodrigo Roa Duterte graced the ground-breaking ceremony of a government housing project being undertaken by his administration and discussed the details of housing unit improvements with General Manager Marcelino P. Escalada, Jr. of the National Housing Authority.



FIRST BENEFICIARIES: Among the first beneficiaries of the housing assistance from the National Housing Authority were the couple Ka Eفرن and Ka Wendy who received their checks worth Php450,000 each from Arch. Susana V. Nonato on 06 July 2018 at the Eastern Mindanao Command, Panacan Davao City.

# UPDATES AND ACCOMPLISHMENTS



Out of 1,264 enrollees, **977 former rebels graduated** from the **TESDA Skills Training**. 249 former rebels benefited from the DOLE Integrated Livelihood Program. 700 former rebels were provided various assistance by DSWD, including Psychosocial Assistance. 7 former rebels under 5ID were awarded Certificate of Land Allocation by DAR. 226 former rebels from Region Xi benefited under DTI's Livelihood Seeding Program.



# Awarding Ceremonies



# Leadership

*No less than the President is committed to attain the goal of lasting peace.*

President Rodrigo Roa Duterte formally received forty (40) former New People's Army (NPA) rebels from the CARAGA Region last 29 September 2018 at Camp Datu Lipus Makapandong, Barangay Awa, Prosperidad, Agusan del Sur. The former rebels (FRs) also turned over their firearms which were presented to the Commander in Chief during his visit to the 401st Infantry (Unity) Brigade, 4th Infantry Division, Philippine Army.

Together with Task Force Balik Loob (TFBL) Chairman Usec. Reynaldo B. Mapagu, 401<sup>st</sup> Infantry Brigade Commander BGEN Andres C Centino AFP, 402<sup>nd</sup> Infantry Brigade Commander BGEN Franco Nemesio M Gacal AFP, and 403<sup>rd</sup> Infantry Brigade Commander BGEN Eric Vinoya AFP, President Duterte awarded each FR Php 5,000 in assistance and additional food packs and hygiene kits from the Department of Social Welfare and Development (DSWD), and a Certificate of Entitlement from the Department of the Interior and Local Government (DILG). The President himself gave an additional Php 10,000 to each FR, coursed through Special Assistant to the President Christopher "Bong" Go.

Addressing the former rebels, President Duterte said, *"Kinahanglan kita, ako, ikaw, magtinabangay. Magbuwat tag usa ka lugar kung asa, butangan natog skwelahan. Magtapok mo. Sa karun nga, muingon ang gobyerno, muanha ra man na sila. Mao na."* ("What we need is us, you and me, helping each other out. Let's create a place where we can build a school. Let's work together. Right now, when we say that the government says so, everybody will come (help). That's how it is.")

Agusan del Sur Governor Adolph Edward Plaza and MGEN Ronald Villanueva AFP, Commander of the 4th Infantry Division, PA also attended the event, with Secretary John Castriciones of the Department of Agrarian Reform (DAR) who was tasked by the President to provide land grants to FRs for livelihood purposes.

The FRs will also be enrolled in the Enhanced Comprehensive Local Integration Program (E-CLIP) under the TFBL.

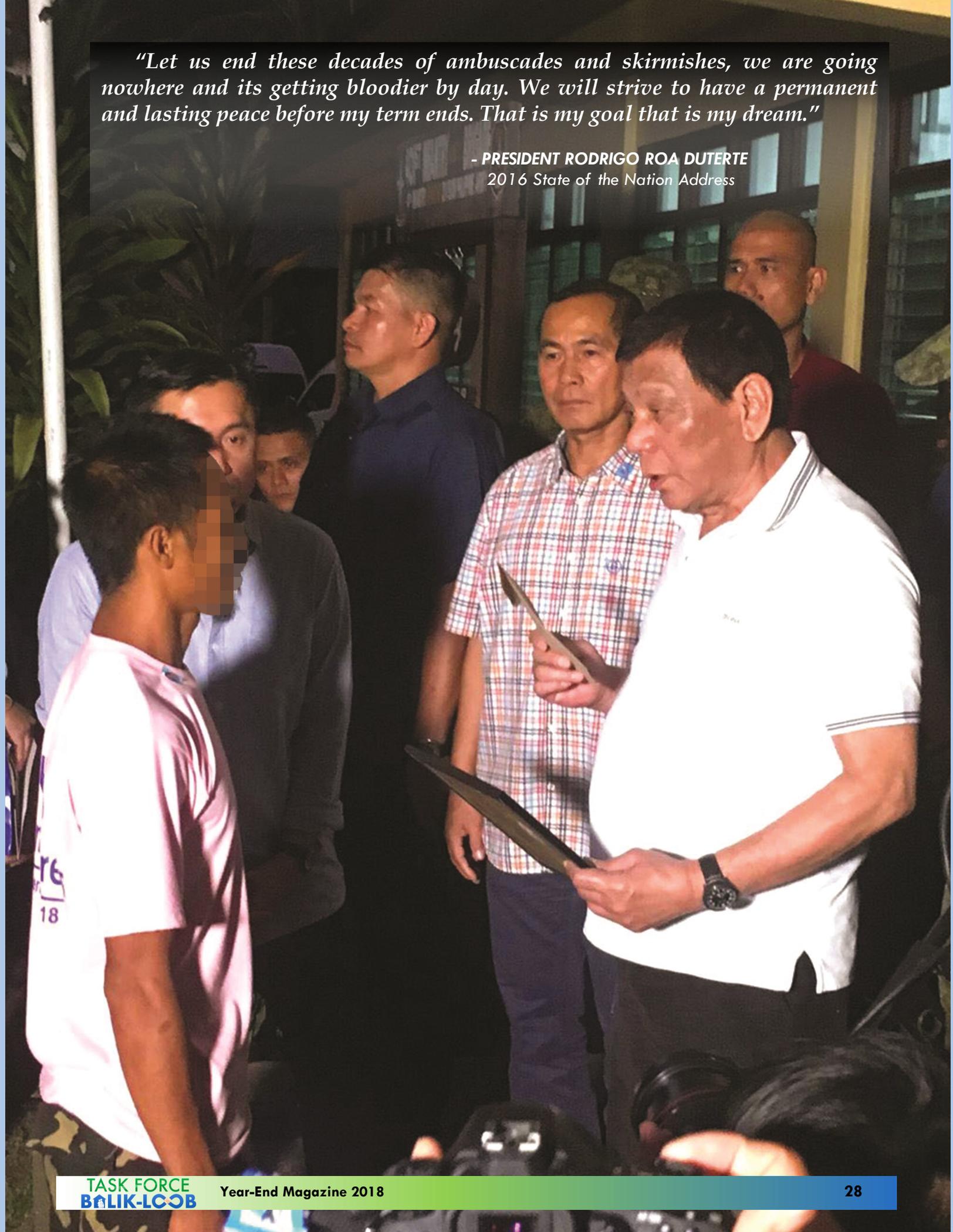
E-CLIP is one of the flagship programs of the Duterte administration that aims for a whole-of-nation approach to address social healing and national unity towards the higher objective of having just and lasting peace. It provides social equity to former members of the CPP-NPA-NDF and the Militia ng Bayan by devising a different modality of receiving benefits and services from the government, in order to reintegrate them into mainstream society. These benefits do not serve as an end, but rather a means to aid the FRs in securing a foothold in restarting their lives.

Unlike previous government rebel reintegration programs, the E-CLIP provides a wider array of benefits based on the particular needs of FRs and their families such as financial assistance, shelter, education, skills training, healthcare, legal assistance, and among others through a convergence of various national and local government agencies.

Meanwhile, the President also presented awards to deserving military personnel and donned the ranks of officers in the 401<sup>st</sup> Infantry Brigade. He was assisted by LTGEN Benjamin R Madrigal AFP, Commander of the Eastern Mindanao Command (EASTMINCOM.) / **Maria Juanita S. Fajardo-Rivera, Tiffany Buena**

*"Let us end these decades of ambushes and skirmishes, we are going nowhere and its getting bloodier by day. We will strive to have a permanent and lasting peace before my term ends. That is my goal that is my dream."*

**- PRESIDENT RODRIGO ROA DUTERTE**  
2016 State of the Nation Address



# Convergence

*Bringing together government agencies and instrumentalities to deliver services to the former rebels*



Fulfilling President Rodrigo Duterte's commitment to provide Former Rebels (FRs) a good life once they return to the folds of society, the inter-agency Task Force Balik-Loob (TFBL), awarded various benefits to 241 FRs under the Enhanced Comprehensive Local Integration Program (E-CLIP) in the Provincial Capitol, Mati City, Davao Oriental last 11 July 2018.

The FRs received livelihood and immediate assistance checks and firearms remuneration from the Department of Interior and Local Government (DILG), cash assistance for business starter kits worth Php 4.76 million from the Department of Labor and Employment (DOLE), and completion certificates for NC-II technical / vocational skills training from the Technical Education and Skills Development Agency (TESDA).

DOLE's grant to the Davao Oriental FRs was a result of the province's excellent performance in implementing the agency's assistance program for FRs through the efficient liquidation of funds.

The E-CLIP is a strategic flagship program of Pres. Duterte as an effective means of achieving the government's peace and development agenda.

*"Hindi lamang po kayong magbabalik-loob ang magkakaroon ng bagong buhay kundi pati na rin ang inyong mga pamilya ay maibabalik na rin ang kapayapaan sa inyong buhay... Sisikapin po namin na alalayan kayo hanggang sa kayo ay makabalik sa buhay na malaya sa karahasan, malaya sa poot at malaya sa maling paniniwala."*

- DILG Assistant Secretary MANUEL FELIX

The awarded benefits were facilitated through the combined efforts of TFBL agencies and the Davao Oriental Provincial Government, headed by Governor Nelson Dayanghirang.

Taking pride in having established the Happy Home in his province, the first and only operating half-way house that serves as a transition shelter for FRs, Gov. Dayanghirang encouraged all local government units nationwide to emulate Davao del Norte and its best practices in accepting and caring for FRs in order to strategically address insurgency in their respective localities.

For his part, LtGen Benjamin Madrigal, Jr., AFP, Commander of the Eastern Mindanao Command of the Armed Forces of the Philippines, shared how the Happy Home was established when he was Brigade Commander of the 701st Infantry, Philippine Army, with the help of the LGU, civil society and the community.

Meanwhile, DILG Assistant Secretary Manuel Felix who represented Secretary Eduardo M. Año, congratulated the ECLIP beneficiaries. Quoting Sec. Año's speech, he said, "*Hindi lamang po kayong magbabalik-loob ang magkakaroon ng bagong buhay kundi pati na rin ang inyong mga pamilya ay maibabalik na rin ang kapayapaan sa inyong buhay... Sisikapin po namin na alalayan kayo hanggang sa kayo ay makabalik sa buhay na malaya sa karahasan, malaya sa poot at malaya sa maling paniniwala.*"

In addition to the awarded benefits, FRs will also be enrolled in the PhilHealth national health plan through the PAMANA sponsorship of the Office for the Presidential Adviser for Peace Process (OPAPP).

Likewise, they are being given psychosocial intervention by experts through counseling and stress debriefings, as well as moral recovery with the assistance from the religious sector.

FRs are also assured of employment and medical assistance, shelter, legal assistance and continued security protection.

In response, one of the FRs spoke on behalf of those present, saying, "*Andito ako ngayon, buong loob na isinuko ang sarili sa gobyerno na tumanggap sa akin, ang gobyernong iba ang ideolohiya sa kabila. Nagkasala kami dati sa gobyerno pero ang pagtrato nila sa amin ay walang halong panghuhusga bagkus sinasabi pa nila na normal lamang naman sa tao ang makagawa ng pagkakasala. Sila ang tunay na nagmamalasakit at tutulong sa atin.*"

The DILG may grant Php 5-M for the establishment of halfway houses in other parts of the country, modeled after the Happy Home, which aims to provide an environment for total healing and preparation of rebel returnees for reintegration into mainstream society.

Usec. Reynaldo B. Mapagu of the Department of National Defense, who heads the TFBL, conveyed Sec. Delfin Lorenzana's commendation to the local government of Davao Oriental for institutionalizing the E-CLIP through the Happy Home transition shelter. Addressing the FRs, Usec. Mapagu said, "*Iparating ninyo sa mga dati ninyong kasama na nananatili pa rin hanggang ngayon sana mga kabundukan at kanayunan na walang magandang kinabukasan sa madugong digmaan. Panahon na para magbalik-loob at makapiling muli ang kanilang mga pamilya.*"

Task Force Balik-Loob brings together different government agencies in providing FRs free housing, livelihood opportunities, and free education for their children. Since the President issued a directive in 2017 to craft the E-CLIP as a concrete program for the reintegration of FRs, there has been an upward trend in the number of surrenderees from the communist NPA terrorists with the collective effort of TFBL's programs. / **Tiffany Jane P. Buena** / **Maria Juanita F. Rivera**

*"Andito ako ngayon, buong loob na isinuko ang sarili sa gobyerno na tumanggap sa akin, ang gobyernong iba ang ideolohiya sa kabila. Nagkasala kami dati sa gobyerno pero ang pagtrato nila sa amin ay walang halong panghuhusga bagkus sinasabi pa nila na normal lamang naman sa tao ang makagawa ng pagkakasala. Sila ang tunay na nagmamalasakit at tutulong sa atin."*

- "KA ABEL"

# Returning to the folds of the law



In what seemed like a grand homecoming, 106 former rebels were happily welcomed back to the society last 12 July 2018 by local government officials and the people of Sultan Kudarat at the Provincial Capitol, where they received social assistance from the Enhanced Comprehensive Local Integration Program (E-CLIP) of the government.

The financial assistance granted to each former rebel was worth PhP65,000.00 each - PhP15,000.00 for immediate assistance; and PhP50,000.00 for livelihood assistance. The checks were awarded by Defense Usec. Reynaldo B. Mapagu who heads Task Force Balik Loob, and witnessed by Governor Datu Pax Mangudadatu, and First District Representative Suharto Mangudadatu.

They were also joined by Usec. Bernardo C. Florece, Jr., Undersecretary for Peace and Order from the Department of the Interior and Local Government (DILG), DILG Region XII Director Reynaldo M. Bungubung, CESO IV, Dir. Leocadio T. Tavela, CESO IV of the National Barangay Operations Office - DILG, and Elenita L. Saavedra, Provincial Social Welfare and Development Officer of Sultan Kudarat.

Members of the Regional Peace and Order Council XII, the Armed Forces of the Philippines, Philippine National Police, mayors from different municipalities, and other peace stakeholders were also there to welcome back the former rebels. AFP Chief of Staff General Carlito Galvez was represented by MGen Rene Glen O Paje, Deputy Chief of Staff for Civil Military Operations.

The presentation of FRs was facilitated by Philippine Army units which received them and assisted in facilitating their benefits under the ECLIP.

*"Pinagmamasdan ko kayong lahat (former rebels) at karamihan sa inyo, ang babata pa. Buti ba lang at sumuko kayo kaya di nasayan ang buhay ninyo. Yung mga gustong mag-aral, pag-aaralin ko kayo. Para sa mga fishermen, yung mga malapit sa dagat, bibilhan ko kayo ng lantsa at yun namang malalayo, bibilhan ko kayo ng mga aalagaang baboy para meron kayong kabuhayan."*

**- DATU PAX MANGUDADATU**  
Governor, Sultan Kudarat Province



The FRs are mostly members of the Indigenous Peoples/ Cultural Communities and minors. The presence of the latter is proof that the CTG committed a clear violation of the 1999 UN Security Council Resolution 1261 condemning the targeting of children in armed conflicts including the recruitment and use of child soldiers.

In his welcome message, Rep. Suharto Mangudadatu underscored the importance of peace and order, and enjoined the people of Sultan Kudarat to give their all out support for Pres. Duterte, who is their fellow Mindanaoan, to achieve lasting peace. “The success of Pres. Duterte as the first Mindanaoan President is also the success of Mindanao,” he added.

Addressing the FRs, Usec. Florece said they will not regret their decision to leave behind violence since their government, the society and the nation will be supporting their path to peace.

Thanking the former rebels for returning to the fold of law, Gov. Pax Mangudadatu said he is planning to match Pres. Duterte’s pledge of housing units for former rebels with livelihood assistance so that they will have a fair chance of improving the condition of their families and their children’s future.

Usec. Mapagu, the TFBL Chairperson, for his part, also thanked the FRs, the Provincial Government of Sultan Kudarat under the leadership of Gov. Mangudadatu, and all the agencies that contribute to the peace agenda of the President.

He shared with the audience the recent incident in Abra 5 wherein the majority of the five captured NPA rebels are all minors and members of indigenous groups in Bukidnon who were tricked by NPA front organizations into joining an activity in NCR in exchange of jobs as piggery employees, then ended up fighting against government forces in the mountains of Cordillera. / **Maria Juanita Fajardo-Rivera** /

*“The President has extended his hand in peace to all factions who are against the government - the insurgents, secessionists, and other armed groups, just so we can all work together to achieve lasting peace and bring development to our nation. Kapag tayo po ay nagkaroon ng kapayapaan, hindi lang tayo ang makikinabang kundi pati na rin ang ating mga anak at ang susunod pang henerasyon.”*

**- USEC. REYNALDO B. MAPAGU**  
Chairperson, Task Force Balik-Loob

## TFBL grants land and assistance to Former Rebels up north



Department of Agrarian Reform Secretary John R. Castriciones awards Certificates of Land Allocation (CLA) to former rebels in Camp Melchor dela Cruz, Upi, Gamu, Isabela, on 21 September 2018.

### Addressing one of the root causes of injustice

Following President Rodrigo Duterte's directive during his visit in Camp Melchor F. Dela Cruz, Gamu, Isabela on September 18, 2018 to fast-track grants of land, assistance, and benefits to former CPP-NPA-NDF rebels, ten former rebels (FRs) were able to receive their Certificates of Land Allocation (CLA) from the Department of Agrarian Reform (DAR) last 24 September 2018.

Two of the FRs, identified as "Ka Elias" Esteban and "Ka Herbert" received their CLAs today as part of the benefits under the Enhanced Comprehensive Local Integration Program (E-CLIP) from Task Force Balik-Loob (TFBL) Chairperson Reynaldo B. Mapagu, Defense Undersecretary for Civil, Veterans and Retiree Affairs and Ms. Lucille M. Busog from DAR Isabela, representing Secretary John R. Castriciones.

On September 21, eight FRs also received their CLAs in a ceremony facilitated by Regional Agrarian Directors from Region II, the Cordillera Administrative Region, and Kalinga.

On top of their land grants, "Ka Elias" Esteban and "Ka Herbert" also received immediate assistance, livelihood assistance, and educational grants for their children. "Ka Elias" and "Ka Herbert" are among the first batch of FRs who have been granted land by the government under E-CLIP.

Task Force Balik-Loob (TFBL) member agencies and members of the local ECLIP Committees also convened in a coordination meeting for the monitoring and assessment of ECLIP implementation at the 5th Infantry Division (5ID) Headquarters.

Making true on the promise of the government to give lands to the people, Usec. Mapagu presided the meeting with various regional and provincial officers from DILG and DAR in attendance. He was assisted by MGen Perfecto M. Rimando Jr., the Commander of 5th Infantry Division of the Philippine Army and MGen Rene Glen O. Paje, the AFP's Deputy Chief of Staff for Civil Military Operations.

After a briefing on the status of E-CLIP implementation in the region by Col Lawrence Mina of the 5ID, Usec. Mapagu underscored the importance of the whole-of-government approach in the implementation of the E-CLIP, saying that a coordinated effort is crucial in seamlessly facilitating the reintegration of FRs into mainstream society.

Encouraging members of provincial E-CLIP committees and TFBL-member agencies to be innovative and creative in implementing the program, Usec. Mapagu reminded everyone to perform their mandated duties as patriotic citizens. **"We should be patriotic citizens only for just one day or one week... we should be patriotic citizens every day because national security is a shared responsibility,"** Usec. Mapagu said.

The TFBL Chairperson praised local programs and efforts for former rebels, notably, the Balik-Loob Cooperative which offers support services, livelihood trainings and market opportunities to FRs. Currently, FRs are being taught to process lemongrass and citronella into oil, soap, insect repellents, and skincare products. / **Tiffany Jane P. Buena /Maria Juanita S. Fajardo-Rivera**



"Ka Elias" and "Ka Herbert" received Certificates of Land Allocation (CLA) today as part of benefits under the Enhanced Comprehensive Local Integration Program (E-CLIP) from Task Force Balik-Loob (TFBL) Chairperson Reynaldo B. Mapagu, Defense Undersecretary for Civil, Veterans and Retiree Affairs and Ms. Lucille M. Busog from DAR Isabela, representing Sec. John R. Castricones .



Task Force Balik-Loob (TFBL) Chairperson Reynaldo B. Mapagu, Defense Undersecretary for Civil, Veterans and Retiree Affairs presides over a conference assessing the implementation of the Enhanced Comprehensive Local Integration Program (E-CLIP) in Region 2.

*"Magtulongan po tayong lahat sa pagkalinga sa ating mga kapatid na dating rebelde at suportahan natin ang kanilang pagbabalik-loob sa lipunan. Tulungan din natin ang mga kababayan nating rebelde na nananatili pa rin sa kabundukan at kanayunan para magbalik sa kanilang pamilya. Sama-sama nating iparating sa kanila na walang magandang kinabukasan sa madugong labanan."*

**- USEC. REYNALDO B. MAPAGU**  
Chairperson, Task Force Balik-Loob



## Former rebels in Bicol receive E-CLIP benefits from the government

*Working Together for Peace* –Secretary of National Defense Delfin N. Lorenzana and former CPP-NPA rebels who used to operate in the Bicol Region, shared meals in a boodlefight.

A total of 122 former rebels (FRs) from the provinces of Masbate and Sorsogon were welcomed back to the fold of the law and were formally received by Defense Secretary Delfin N. Lorenzana at the Magallanes Coliseum, Masbate City, on October 9, 2018. The FRs were provided with immediate and livelihood assistance, as well as firearms remuneration and other needs-based benefits under the government's Enhanced Comprehensive Local Integration Program (E-CLIP).

Southern Luzon Command Commander LTGen Danilo G Pamonag of the Armed Forces of the Philippines presented the FRs in the simple ceremony.

Secretary Lorenzana, together with Task Force Balik Loob (TFBL) Chairperson Reynaldo B. Mapagu, Undersecretary for Civil, Veterans and Retiree Affairs of the Department of National Defense, Department of the Interior and Local Government Assistant Secretary Alexander Macario and Masbate Governor Antonio Kho, handed over checks representing the government's assistance.

In addition, sewing machines from the Department of Labor and Employment (DOLE) and portable welding machines from Technical Education and Skills Development Authority (TESDA), livestock from Department of Agriculture, cash assistance from the Provincial Local Government and PhP1.182M-worth of cash assistance from Department of Social Welfare and Development were provided to the 122 FRs in a symbolic awarding of E-CLIP benefits.

Asec. Macario administered the Oath of Allegiance to the FRs, which signified their full commitment in returning back to the government and mainstream society and their loyalty to the Republic of the Philippines.

"Sa mga mahal naming returnees, mga kapatid, mga kababayan, kasabay ng inyong pagbabalik-loob sa lipunan ay simula ng bagong kabanata ng inyong buhay na may dalang pag-asa, kapanatagan, at kaginhawaan kasama ang inyong pamilya at mga mahal sa buhay. Asahan niyo na kasama at kaakibat ninyo kaming mga kinatawanan ng pamahalaan at sugo ng lipunang sibil sa inyong bagong paglalakbay at bagong buhay," Secretary of National Defense Lorenzana said during the event.



With the E-CLIP for former rebels...

# SURRENDER

does not mean DEFEAT...



but rather...  
to **START ANEW.**

*"Let us not forget that ending insurgency is not the end but rather the means towards achieving the higher national objectives of social healing, reconciliation, unity among our people, and eventually, attaining lasting peace – a legacy which the President wants to bequeath to the nation and to our people."*

- DELFIN N. LORENZANA  
Secretary of National Defense



**Together, we conquer the odds and achieve overwhelming victory...**

## ***More and more NPA rebels send surrender feelers***

**Camp Gen. Servillano Aquino, San Miguel, Tarlac City** - With the government's comprehensive approaches to finally put an end to insurgency, National Defense Secretary Delfin N. Lorenzana disclosed that more and more members of the New People's Army (NPA) communist terrorist group are sending surrender feelers, adding that the strength of the group is fast being exhausted.

The Secretary made the statement on 16 October 2018, the last day of the two-day Peace Summit for the Former Rebels (FRs) held at the Northern Luzon Command (NOLCOM), Camp Gen. Servillano Aquino, San Miguel, Tarlac City, under the leadership of LtGen. Emmanuel T. Salamat. The event also included the surrender of firearms and the Ceremonial Acceptance of 125 FRs from Regions I, II, III and Cordillera.

Sec. Lorenzana attributed the decline of the insurgency partly to the effective implementation of the Enhanced Comprehensive Local Integration Program (E-CLIP), the flagship program of the Duterte administration that seeks to effect social healing and national unity through a whole-of-nation approach towards the higher objective of having just and lasting peace. It provides social equity to former members of the CPP-NPA-NDF and the Militia ng Bayan by devising a different modality of providing benefits and services to the FRs, in order to reintegrate them into mainstream society.

*"Nandito ang ating pamahalaan, sa pangunguna ni President Duterte na bibigyan ang lahat ng pagkakataon ng nagbabalik-loob na magbagong-buhay, mamuhay nang tahimik, para makapag-contribute kayo sa ating komunidad,"* Secretary Lorenzana said.

Secretary Lorenzana commended the efforts of all agencies under the Task Force Balik-Loob (TFBL) headed by Defense Undersecretary Reynaldo B. Mapagu, which implements the E-CLIP by consolidating all

the programs of TFBL lead and partner agencies, as well as local government units which implement the reintegration program in their localities through the E-CLIP Committees headed by provincial governors.

The E-CLIP provides a wider array of benefits based on the particular needs of FRs and their families such as financial assistance, housing, education, skills training, healthcare, legal assistance, and among others through a convergence of various national and local government agencies.

During the said program, one of the rebels, alias Ka Padi, now in his late forties, shared his hardships and struggles as a communist rebel starting in the 80's, lamenting how the guerrilla fighters of NPA made a lot of personal sacrifices, exploited by their leaders who were living comfortably and away from danger. He expressed his gratefulness to the government for its acceptance and for the benefits to help him and his family start a new life in the mainstream society.

Addressing his former comrades who are still fighting the government, Ka Padi urged them to return to the fold of the law and said, *"Ang tagal-tagal na natin sa kilusan. May napala ba tayo? May naidulot ba ito na magandang buhay sa atin? Huwag na tayong magpalinlang sa kanila (NPA)."*

Likewise, USec. Mapagu, the TFBL Chairperson, assured the FRs that their comrades who will decide to surrender will receive the same kind of assistance based on their needs.

*"Sana ay tanggapin ng mga kapatid nating mga rebelde ang kabutihang loob ng ating pamahalaan, bumaba na sila sa kabundukan, at magbalik sa lipunan para makapiling nila ang kanilang mga pamilya,"* Usec. Mapagu said. / **Anabel Lasaten** /



# Peace Summit

## NORTHERN LUZON COMMAND

Camp Gen. Servillano S. Aquino, San Miguel, Tarlac City

16 October 2018



Former rebels from various provinces in Central Luzon surrendered their firearms to Defense Sec. Delfin N. Lorenzana. In return, they were given firearms remuneration by the Task Force Balik-Loob (TFBL) thru the DILG's CLIP.



The FRs were also awarded housing units by the National Housing Authority - one of the lead agencies of TFBL, an inter-agency body composed of national and local government agencies overseeing the implementation of the Enhanced Comprehensive Local Integration Program (E-CLIP) for former rebels.



Aside from housing units, NHA also assists former rebels thru housing assistance or repair of existing housing units. Shelter assistance is one of the salient components of E-CLIP as it seeks to address the most basic need of a family.



The FRs received immediate assistance of Php15,000 and livelihood assistance of Php50,000.00, or a total of Php65,000.00 each, which they can readily use as capital to start their own business.



FIRST EMBRACE - Soldiers fulfil a former rebel's Christmas wish to reunite with her one-month-old child and her husband after they both surrendered to government forces.



7th ID Guerrilla Theater Arts Group, Kaugnay Troopers, 7th Civil Military Operations Battalion presenting a tableau titled, "PATIBONG." It exposed the deception and lies of the communist terrorist NPA, in order to recruit the ranks of the idealistic youth, vulnerable communities and innocent civilians from the countryside, and force their victims to a life of violence, hatred, and chaos.

*"Sana ay tanggapin ng mga kapatid nating mga rebelde ang kabutihang loob ng ating pamahalaan, bumaba na sila sa kabundukan, at magbalik sa lipunan para makapiling nila ang kanilang mga pamilya."*

**- USEC. REYNALDO B. MAPAGU**  
Chairperson, Task Force Balik-Loob

## SURIGAO DEL SUR

The hope to start a new life with their families fueled the desire of 96 former members of the Communist Party of the Philippines-New People's Army (CPP-NPA) to finally surrender to the government. And through the benefits under the Enhanced Comprehensive Local Integration Program (E-CLIP) awarded to them here in a ceremony organized by the Provincial Government of Surigao del Sur last 10 November 2018, the former rebels (FRs) were given means in securing a foothold in restarting their lives.

Following the Oath of Allegiance administered by Surigao del Sur Governor Vicente T. Pimentel, Jr., 82 male and 14 female FRs received livelihood assistance and immediate cash assistance from the provincial local government, vegetable seeds from Department of Agriculture (DA) CARAGA, hygiene kits and medicines from Department of Health (DOH) CARAGA, and food packs from the Department of Social Welfare and Development (DSWD) - CARAGA Region. Fourteen of them will also receive firearms remuneration for having surrendered 36 firearms.

The Department of the Interior and Local Government (DILG) also awarded Php 5-M to the Provincial Government of Surigao del Sur for the construction of a halfway house which will serve as a transitional shelter for FRs while undergoing the process of reintegration. Moreover, Tandag City was also awarded the Performance Challenge Fund amounting to Php 5.1 million.

DILG Secretary Eduardo M. Año, the guest of honor and speaker in the event, thanked and commended the efforts of local leaders, specifically Augusan del Norte Governor Ma. Angelica Rosedell Amante-Matba, Chairperson of the Regional Peace and Order Council - Region XIII and Gov. Pimentel, Jr. He also cited the support coming from Congressman Prospero Pichay, Congressman Johnny Pimentel, and the other local government officials and staff.

*"Dahil sa inyong tunay malasakit para sa inyong mga nasasakupan, matagumpay nating nailunsad ang E-CLIP sa inyong rehiyon. Sana ay patuloy pa ninyong pangunahan ang pagpapalawig at pagpapatuloy sa ating programa. Dahil din sa inyong mahusay na pamamahala, nagkaroon ng dahilan ang ating mga kababayan na muling magtiwala sa pamahalaan at mga pinuno,"* Sec. Año said.

Secretary Año likewise commended Task Force Balik-Loob (TFBL) Chairperson, Usec.

# FRs Take Oath of Allegiance



Reynaldo B. Mapagu of the Department of National Defense, DILG Assistant Secretary Alexander Macario, and all TFBL-lead and partner agencies including DSWD, DILG, DOH, DA, Department of Justice, National Housing Authority, Technical Education Skills Development Authority, Department of Labor and Employment, Department of Trade and Industry, Department of Education, Department of Agrarian Reform, Office of the Presidential Adviser on the Peace Process, and the Commission on Higher Education.

“Dahil sa inyong dedikasyon at walang humpay na pagtatrabaho, nagkaroon ng direksyon ang ating E-CLIP. Sa katunayan, naibigay na ang halos 464 milyong piso sa mga regional offices na nangangasiwa sa pagpapatupad ng E-CLIP sa buong bansa. Sa ngayon, aabot na sa 800 na mga kapatid natin ang nabigyan ng suporta sa kanilang panibagong buhay,” said Sec. Año.

He encouraged the FRs to call on to their former comrades and join them in yielding to the government,

Meanwhile, Usec. Mapagu thanked the FRs for their decision to rejoin the government and encouraged them to take advantage of the assistance from the government to improve their condition, emphasizing that their future is in their own hands. He shared the

success story of “Imelda” whose turning point in her life was her decision to surrender from the countryside. “Her story is one of our inspirations. Imelda is now a businesswoman and a millionaire, exporting produce to different countries. *Pa’no siya naging success story? Kasi nandun ‘yung passion niya, ‘yung commitment niya para umangat ‘yung buhay niya, gumanda ‘yung kinabukasan niya.... although may benepisyo na ibinigay sainyo ang gobyerno, pero dapat rin kayo magsumikap para umangat ang inyong buhay,*” Usec. Mapagu added.

At the sidelines of the event, the Task Force Balik-Loob Team interviewed some of the FRs who received assistance through the E-CLIP. All interviewees said the reason why they left the communist terrorist group CPP-NPA was their longing for their families. They said they realized the futility of insurgency when they were abandoned by their leaders. “We lived in constant fear of armed confrontation given the intensified military operations which were backed by stronger cooperation of the citizens, local government units and civil society groups to the soldiers. The hope to start a new life, with freedom and peace with them, strengthened our resolve to do the right thing, which was to surrender,” one of the FRs said. / **Maria Juanita s. Fajardo-Rivera, Paula de Castro /**

*“Ang landas tungo sa kapayapaan ay hindi imposible kapag tayo ay patuloy na magtutulungan at magkaisa. Kaya patuloy tayong maniwala at manindigan na may puwang ang kapayapaang magsisilbing tulay tungo sa tunay na pag-unlad.” - DILG Secretary EDUARDO M. AÑO*

# Defense Chief to FRs: 'Taos-puso ang kagustuhan ng Pangulo na matulungan kayo'



Addressing 45 Former Rebels (FRs) of the Communist Party of the Philippines-New People's Army-National Democratic Front (CPP-NPA-NDF) who received financial assistance under the Enhanced Comprehensive Local Integration Program (E-CLIP) in Oroquieta City, Misamis Occidental last 17 November 2018, Defense Secretary Delfin N. Lorenzana underscored President Rodrigo Duterte's sincere desire to assist FRs and their families in the process of social healing and reconciliation towards attaining peace and national unity.

"*Taos puso ang kagustuhan ng Pangulo na matulungan kayo,*" Sec. Lorenzana said, adding that aside from financial assistance, they will also be given technical education, skills training, livelihood opportunities and other forms of benefits such as healthcare, education and housing from various national and local government agencies, including local government units, under the Task Force Balik-Loob (TFBL).

Sec. Lorenzana also told them he is happy that they will get to spend their Christmas happily with their loving families. He encouraged them to call on to their former comrades to return to the fold of the law and be active partners in pursuing peace for the sake of the country.

"*Tulongan niyo kaming hikayatin at kumbinsihin ang ilan pang mga miyembro ng Communist Terrorist Group na bumaba na at tuluyang itakwil ang armadong pakikibaka, lalo pa ngayon na parating na ang kapaskuhan at panahon para makabalik at makasama ang kanilang mga pamilya.*"

Each FR received Php 65,000 comprising immediate and livelihood assistance worth Php15,000 and Php 50,000, respectively, from the Department of the Interior and Local Government (DILG) represented by Assistant Secretary for Barangay Affairs Roosque B. Calacat in a ceremony organized by the Provincial E-CLIP Committee chaired by Misamis Occidental Governor Herminia M. Ramiro. The provincial government was assisted by the 10<sup>th</sup> and 102<sup>nd</sup> Infantry Brigade under the 1st Infantry Division of the Philippine Army.

All the 45 FRs are now undergoing a 21-Day E-CLIP Reintegration which is being facilitated by the 10<sup>th</sup> Infantry Brigade. Now on their seventh day, the FRs have had orientations and evaluations for the Alternative Learning System (ALS) under the Department of Education (DepEd), application for government issued IDs such as postal IDs, police clearances and Community Tax Certificates under the supervision of the Provincial Social Welfare Development Office (PSWDO), medical and dental examination, Moral Recovery Program, and Family Therapy and Counseling. Organic Chicken Production was also taught to the FRs, with additional funding from DepEd.

A Happy Home (Halfway House), designed by the 547 Engineering Battalion, was inaugurated here last September 7, 2018. In addition, a Multipurpose Hall for FRs was also constructed, from the donation of Congressman Henry S. Oaminal.

According to LTC Ryan N Severo INF (GSC) PA, 10IB Commander, the implementation of the E-CLIP is challenging, but the cooperation from the members of the E-CLIP Committee of Misamis Occidental made it successful.

For her part, Gov. Ramiro, acknowledged the presence of national leaders and representatives of various government agencies which are part of the Task Force, and thanked to them for the success of the province's



One of the 45 FRs receives his immediate and livelihood assistance checks during the Awarding of Financial Assistance and culmination of Reintegration Activities for 45 FRs in Misamis Occidental Province under the Enhanced Comprehensive Local Integration Program (ECLIP) on 17 November 2018. Defense Secretary Delfin N. Lorenzana awarded the checks to FRs, along with Misamis Occidental Governor Herminia M. Ramiro and Assistant Secretary for Barangay Affairs Roosque B. Calacat of the Department of the Interior and Local Government. Also present were Defense Undersecretary Reynaldo B. Mapagu, Chairperson of Task Force Balik-Loob which is mandated to oversee E-CLIP, and MGen Roseller G Murillo, AFP, Commander the Philippine Army's 1st Infantry Division.

reintegration efforts.

Two of the FRs, Ka Manman and Ka Janjan, shared their testimonies on why they decided to yield to the government. Ka Manman mentioned that the longing for their families during his time with the rebels compounded by the hardships, fear and anxieties they experienced as their reasons for surrendering. He was part of the first 26 FRs who returned to the society, making the total number of Misamis Occidental FRs 71.

On the other hand, Ka Janjan was part of the second batch of surrenderees and said they were influenced by their comrades who were part of the first batch.

FRs took the Oath of Allegiance administered by DILG Misamis Occidental Provincial Director Pablo L. Benitez, Jr.

MGen. Roseller G Murillo, AFP, Commander of the 1st Infantry Division of the Philippine Army, thanked Ramiro and other peace stakeholders and partners in the entire Misamis Occidental for being active in implementing the E-CLIP, emphasizing that "peace and security" are a shared responsibility of each and every Filipino, and of all communities. / **Maria Juanita Fajardo-Rivera, Paula de Castro** /

*"We need the local government units to lead in the government's efforts to enjoin our brothers and sisters who have been led astray by the deceptive recruitment and false promises of the communist terrorist group to go back to society and be with their families. As the ones closest to our communities, our local chief executives are in the best position to determine the needs of our FRs and suggest, enact, and implement solutions to their problems."*

**- USEC. REYNALDO B. MAPAGU**  
Chairperson, Task Force Balik-Loob



## 50 Former Rebels from Bukidnon receive reintegration assistance from the government

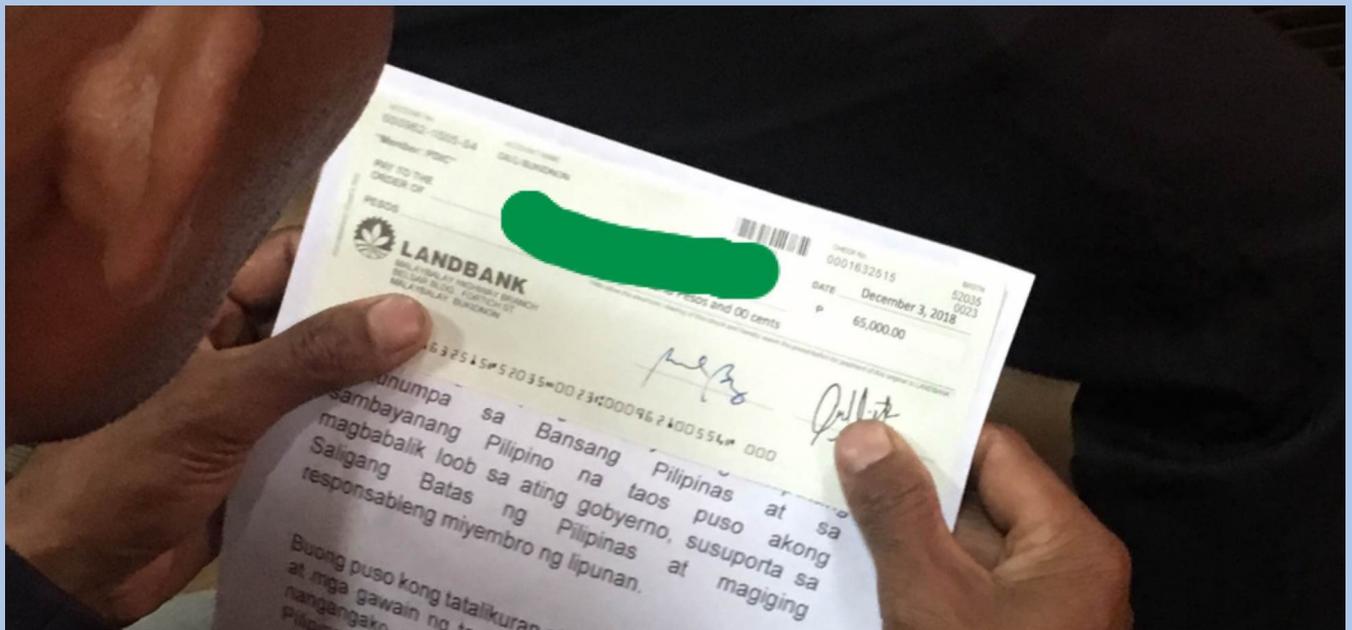
Fifty (50) former rebels (FRs) who are mostly members of the Indigenous Cultural Communities / Indigenous Peoples / (ICCs/IPs) here received reintegration assistance from the Task Force Balik-Loob (TFBL) under the Enhanced Comprehensive Local Integration Program (E-CLIP) last 20 December 2018 in Malaybalay City, Bukidnon, just in time for their celebration of Christmas with their families. Thirty-three of them are formerly regular members of Communist Party of the Philippines-New People's Army-National Democratic Front (CPP-NPA-NDF) while the other 17

served as Militia ng Bayan (MBs).

Each FR received Php 65,000.00 comprising of immediate assistance worth Php 15,000.00 and livelihood assistance worth P50,000.00. Some of them also received firearms remuneration amounting to Php 601,200.00 for the 12 high-powered and 13 low-powered firearms they turned-in to the Philippine National Police, bringing the total amount of assistance to Php 2,076,200.00.

These benefits were paid in checks and were





handed-over to the FRs by Governor Jose Maria R. Zubiri, Jr., Chairman of the Provincial E-CLIP Committee in Bukidnon, along with TFBL Chairperson and Defense Undersecretary for Civil, Veterans and Retiree Affairs Reynaldo B. Mapagu, E-CLIP Focal Person of the Department of the Interior and Local Government (DILG) Region X, Ms. Glenda Beley; Social Welfare Officer of the Department of Social Welfare and Development Region X; Ms. Matet Dayata, MGen Ronald Villanueva, Commander, 4<sup>th</sup> Infantry Division, Philippine Army; and Col Edgardo De Leon, Commander, 403<sup>rd</sup> Infantry Brigade.

Governor Zubiri led the Oath of Allegiance of the FRs, and thanked them for putting back their trust to the government. He also assured them that he will personally talk with President Rodrigo Roa Duterte regarding the Ancestral Domain claims of the IP FRs.

Usec. Mapagu commended the province of Bukidnon for facilitating for the second time the awarding of benefits to FRs under the E-CLIP. The first was held on August 7, 2018, coinciding with the declaration of the Province as a Conflict Manageable and Ready for Further Development (CMRFD) through the recommendation of the Philippine Army's 403<sup>rd</sup> Infantry Brigade. He thanked all the FRs for deciding to return to the folds of the law and more importantly to go back to their families especially this Christmas season. Usec Mapagu also enjoined them to convince

their former comrades who are still hiding in the mountains to follow what they have done and live a peaceful life with their families.

*“Ang tanan nga madawat ninyo, dili na premyo sa pag-surrender. Tabang ni ug pagpasalamat namo sa pag-tuo ninyo sa amo nga pag-imbita kaninyo aron makabalik mo tanan sa inyohang pamilya. ug unta, tabangi mi ug pag imbita sa inyong kauban nga nabilin pa sa kalihukan. Ingna nga hapit na ang Pasko. Unta mubalik pud sila, aron malipayon pud ang ilang pasko. Na-a mi ug Christmas campaign nga nag-imbita sa ila sa radyo, sa t-v ug sa sinehan. Pero ang tulong ninyo sa pagkumbinsi sa kanila ay malaking bagay rin. Kung may kakilala kayo na may kamag-anak, o kayo mismo ay may kamag-anak na miyembro ng NPA, imbitahin ninyo sila na tawagan ang Task Force Balik-Loob. (Everything that you receive from the TFBL is not a reward for your surrender. This is our assistance and way of showing our gratitude that you heeded our call for you to rejoin your family. And we hope that you would help us in inviting your former comrades who are still in the mountains. We hope that they would follow your act so they will also have a happy Christmas. We have a Christmas campaign in radio, television and cinemas. But your help in convincing them will be a big factor. If you, or if you know of people who have relatives who are members of the NPA, invite them to call the Task Force Balik-Loob),”* Usec. Mapagu said. / **Paula de Castro** /

*“Ang E-CLIP ang daan upang maisaayos ang buhay ng mga dating rebelde, matulungan sila sa kanilang bagong pagsisimula tungo sa bagong buhay kapiling ang kanilang mga pamilya, matapos nilang wakasan ang walang saysay na paglaban sa pamahalaan. Mula sa masalimuot at marahas na pakikidigma, sila ay naharap ngayon sa mapayapang bagong pamumuhay, puno ng pag-asa para sa kanilang hinaharap.”*

**- USEC. REYNALDO B. MAPAGU**  
Chairperson, Task Force Balik-Loob



COVERGENCE - Task Force Balik-Loob (TFBL) lead and partner agencies represented by their officials gather in meeting on 04 February 2018 at the DND Conference Room, Camp Gen. Emilio Aguinaldo, Quezon City. Usec. Reynaldo B. Mapagu, TFBL Chairperson, presided the meeting which was graced by Defense Secretary Delfin N. Lorenzana and Interior and Local Government Secretary Eduardo M. Año (not in photo).



“  
**Our job here is to determine where we can do more and how we can help each other implement our various programs that are being converged under the task force.**  
 ”

**Undersecretary Reynaldo B. Mapagu**  
**Task Force Balik-Loob Chairperson**  
 During the TFBL Meeting on 27 February 2019





**Whenever we LISTEN to FRs,  
we should listen with our HEARTS,  
not just with our EARS.**



**“ While focused military actions will certainly weaken their armed component, it is the promise of a better life that drives their members back to society - and that is why we are all here. ”**

**Undersecretary Reynaldo B. Mapagu  
Task Force Balik-Loob Chairperson  
During the TFBL Meeting on 27 February 2019**











# Solidarity



*Sharing the same responsibility;  
never stop until the job is done*



# Task Force Balik-Loob to Rebels: 'Come home this Christmas'



*“Kung buong sambayanan siguro, mananawagan sa mga kapatid nating rebelde na magbalik-loob na sa lipunan para makapiling ang kanilang pamilya, mas malaki ang tiyansang mapauwi natin sila, lalo na ngayong Pasko,”* Usec. Reynaldo B. Mapagu, Chairperson of the Task Force Balik-Loob (TFBL) said during a press conference here.

The Task Force launched its "Balik-Loob, Balik-Pamilya: Paskong Kay Saya" Christmas Campaign – a collection of video infomercials, radio mini-dramas and messages for rebels. This campaign aims to encourage fellow Filipinos who are still fighting against the government to rejoin society, enjoy the benefits of the Enhanced Comprehensive Local Integration Program (E-CLIP), and most significantly, be with their families for Christmas.

*“Pamilya ang dahilan ng lahat. Sa pamilya lahat nagsisimula. Nagsisikap tayo at nagbabago para sa kapakanan ng ating pamilya – para sa ikagiginhawa ng ating buhay at para sa kinabukasan ng ating mga anak. Sa mga kapatid nating rebelde, sana ay maisip ninyo na ang pamilyang inaalagan at minamahal ninyo ay bayang pinagmamalasakitan at pinalalago ninyo,”* Usec. Mapagu added.

During the launch, the Task Force presented the accomplishments of the E-CLIP for 2018 and its impact on the complete reintegration of former rebels (FRs) into mainstream society. E-CLIP is the flagship program of the Duterte administration that seeks to effect social healing and national unity through a whole-of-nation approach towards the higher objective of having just and lasting peace.

Unlike previous government rebel reintegration programs, the E-CLIP provides a wider array of benefits based on the particular needs of FRs and their families such as financial assistance, housing, education, skills training, healthcare, legal assistance, and among others through a convergence of various national and local government agencies.

It provides social equity to former members of the Communist Party of the Philippines -New People’s Army-National Democratic Front of the Philippines (CPP-NPA-NDFP) and the Militia ng Bayan by devising a different modality of providing benefits and services to the FRs, in order to reintegrate them into mainstream society. These benefits do not serve as an end, but rather a means to aid the FRs in securing a foothold in restarting their lives. / **Maria Juanita Fajardo-Rivera, Paula de Castro** /



***“Kung buong sambayanan siguro, mananawagan sa mga kapatid nating rebelde na magbalik-loob na sa lipunan para makapiling ang kanilang pamilya, mas malaki ang tiyansang mapauwi natin sila, lalo na ngayong Pasko.”***

**- Usec. Reynaldo B. Mapagu. C. TFBL**



# TASK FORCE BALIK LOOB CHRISTMAS CAMPAIGN SHORT FILMS

The Task Force Balik Loob STRATCOM group, with the help of Swara Sug Productions, produced five short stories of Former Rebels (FRs) coming home from Christmas—resuming their roles in the home as their families welcome them back in the fold.

These short films were shown in cinemas all over the Philippines, TV stations, online and on social media. A set of radio dramas were produced by the TFBL STRATCOM group with the help of the Civil Relations Service, AFP. These radio spots were also broadcasted on government radio stations and on DWDD Katropa Radio, as well as online. By bringing these stories closer to their hearts, the TFBL hopes to bring them closer to reuniting with their families in a new beginning on Christmas.

Copies of these short films were also given to lead and partner agencies, and the media for wide dissemination. They are also available to view on the Task Force Balik-Loob's official Facebook page and Youtube channel.





REGALO		
SCENE	TAKE	REMARK
3!	1	CAM 1,2



Balik-Loob, Balik Pamilya Paskong Kay Saya		
Task Force Balik-Loob		
Swara Sug Media Inc.		
DATE	SCENE	TAKE
December 2018	1	1

# BALIK-PAMILYA:

## Mga kwento ng pagbabalik-loob



"Ka Kenneth"

Si "Ka Kenneth" ng Compostela Valley ay naging miyembro ng CPP-NPA-NDF sa loob ng 13 taon. Ang dahilan ng kanyang pag-anib sa grupo ay paghihiganti sa taong pumatay sa kanyang ama na nabalitaan niyang namundok at sumali sa komunistang bandidong grupo.

Nagtagumpay siyang mahanap ang salaring kumitil sa buhay ng kanyang ama, ngunit nabigo siyang makapaghiganti dahil namatay ito bago pa man maisagawa ni Kenneth ang kanyang balak. Dahil wala na siyang dahilan para manatili pa sa bandidong kilusan at tiisin ang hirap ng pamumuhay sa bundok at gubat, binalak niyang tumakas at bumalik sa kanyang pamilya. Ngunit hindi naging madali para sa kanyang

gawin ito dahil alam niyang kamatayan ang kapalit ng pagtalikod sa kilusan.

Dito niya napagtanto ang kanyang kamalian. Kapalit ng mapusok niyang kagustuhan na maghihiganti na ang pagkasira ng kanilang buhay at kinabukasan. Bilang panganay na anak, siya ang inaasahang tululong sa kanyang biyudang ina upang maitaguyod ang kanilang pamilya at mapag-aral ang kanyang mga kapatid.

Hanggang sa nagkaroon siya ng sapat na lakas na loob para tumakas at sumuko sa mga alagad ng batas. Sa mga sandaling iyon ay napatunayan niya sa kasinungalingan pala ang itinuturo ng mga NPA tungkol sa mga pulis at sundalo. Sa katunayan, ani Kenneth, mga sundalo mismo ang kumupkop sa kanya, nagbigay ng proteksyon at kanyang mga pangangailangan bago siya mailipat sa Happy Home ng Mati City, Davao Oriental.

Doon ay malugod siyang tinanggap ng kanyang mga house parents, at ng mga kasamahan niyang dati ring rebelde. Matapos ang debriefing at psycho-social sessions, siya ay nag-aral ng vocational course sa loob mismo ng Happy Home. Regular na nagtutungo sa Happy Home ang mga instructors mula sa Technical Education and Skills Development Authority (TESDA) para turuan sila ng mga kasanayan na magagamit niya sa kanyang kabuhayan.

Sa Happy Home rin nakilala ni Kenneth ang katulad niyang isang dating rebelde na nagsusumikap ring makapagbagong-buhay. Naging magkaibigan ang dalawa at nang lumaon ay naging magkasintahan hanggang kapwa sila nagdesisyon na magpakasal. Bahagi ang Happy Home at ang mga bumubuo nito sa mga mahahalagang naganap sa buhay ng magkasintahan — mula sa kanilang binyag, kumpil at kumpisal hanggang sa kanilang pag-iisang dibdib.

Natanggap ni Kenneth ang kanyang TESDA Certificate noong Hulyo 2018 sa Kapitolyo ng Davao Oriental, kasabay ng tseke para sa immediate assistance na nagkakahalaga ng Php15,000 at livelihood assistance na nagkakahalaga ng Php 50,000. Ani Kenneth, ang kabuuang Php65,000 na kanyang natanggap ay sapat na para gawing puhunan sa negosyong plano nilang mag-asawa na ipundar para sa kanilang sariling pamilya, at upang matulungan ang kanyang ina at mga kapatid.

*"Narinig ko sa telebisyon yung sinabi ni Presidente na tutulungan niya kaming mga dating rebelled, kahit ipangutang niya pa daw kami sa ibang bansa kung hindi sapat ang pondo ng Pilipinas. Du'n ko talaga naramdaman na mahal talaga niya ang mga Pilipino. Ang mensahe ko po sa Presidente, sana po hindi siya magsawang tumulong sa mga katulad namin."*

Ang payo ni Kenneth sa mga dati niyang kasama na ngayo'y aktibo pa rin sa CPP-NPA-NDF, *"Sana bumaba na kayo dahil dito, tutulungan kayo ng gobyerno at mahal kayo ng Presidente. Hindi tulad ng nasa ipipan nyo na papatayin kayo o may masamang mangyayari sa inyo kapag sumuko kayo. Dito, aalagaan tayo, tuturuan tayo kung paano rumespeto sa kapwa Pilipino. Sana po, bumaba na kayo."*

Sa ngayon ay punung-puno ng pag-asa si Kenneth at kaniyang kabiyak na magiging maayos ang buhay ng kanilang pamilya at magkakaroon ng maayos na kinabukasan ang kanilang anak na malapit nang isilang. Balak nilang mag-asawa na gawing kabuhayan ang pagpaparami ng oyster at shiitake mushrooms na natutunan nila sa Happy Home. Kalakip ng pasasalamat nilang mag-asawa sa pamahalaan ay ang pangako na pagyayayamanin nila ang bawat sentimong kanilang natanggap at magsusumikap sila na maging mabuti, responsible at kapaki-pakinabang na mga mamamayan. / **Jan Erwin F. Bulang, Tiffany Jane P. Buena**



Ang Isabela ang pangalawa sa pinakamalawak na lalawigan sa Pilipinas. Kaya naman hindi nakapagtataka na sa isang liblib na kagubatan sa lalawigan ito ay ginawang kuta ng New People's Army Central Isabela Front - Reynaldo Piñon Command (RPC).

Isa sa mga lider ng komunistang bandidong grupo na ito ay si "Ka Jerome." Pagkaraniwan lamang ang kanyang anyo - hindi katangkaran at balingkinitan ang pangangatawan. Ngunit kilala siya sa kanyang mga kasamahan bilang isa sa mga pinakamatapang na mandirigma sa hilagang bahagi ng bansa na kayang nakikipagsabayan sa mgasagupaan kalaban ang mga puwersa ng

gobyerno.

Subalit noong Setyembre 2018, isa siya sa pitong rebelde sa Isabela na nagsuko ng armas sa mga otoridad at tuluyang nagbalik-loob sa pamahalaan. Pag-amin ni Ka Jerome, *"Twelve years ako nasa frontline. Madalas napapasabak sa bakbakan sa mga sundalo. Una, naging team leader muna ako, tapos naging squad leader, na-promote sa Vice CO, hanggang sa ginawang CO na sa Central Front ng buong Isabela. Mahirap talaga ang buhay doon sa loob, kasi madalas pahirapan ang pagkain. May pagkakataon na isang lingo, di kami nagkakanin, puro kamote at gabi lang. Mahirap kasi makakuha ng supply. Hindi talaga madali ang buhay doon, napakahirap."*

Nang siya ay aming tanungin kung ano ang naging dahilan para magbalik-loob sa pamahalaan, ang kanyang naging tugon, *"Ang rason ko naman bakit ako nagbalik-loob na sa gobyerno ay dahil talaga sa anak ko, sa pamilya ko. Fourteen years old na siya ngayon, nasa grade 7 na, kaya ako bumaba kasi gusto ko na magkasama na kami lagi."*

Mapalad si Ka Jerome dahil nakadaupang-palad mismo nila si Pangulong Rodrigo Roa Duterte nang ito ay magtungo sa himpilan ng 5th Infantry (Star) Division ng Philippine Army sa Brgy. Upi, bayan ng Gamu noong Setyembre 18, 2018. Batid ng Pangulo na ang kawalan ng lupang pansakahan ang isa sa mga ugat ng suliraning panlipunan na sanhi ng kahirapan. Kaya naman inatasan niya si Kalihim John Castriciones ng Kagawaran ng Repormang Pansakahan Department of Agrarian Reform) na agarang pagkalooban ang sariling llupang pansakahan ang pitong dating rebeldeng nagpahayag ng tiwala sa Pangulo at tumugon sa panawagan ng pamahalaan para sa kapayapaan.

Alinsunod sa atas ng Pangulo, namahagi ang Kagawaran ng Repormang Pansakahan ng Certificate of Land Allocation (CLA) noong Setyembre 24, 2018 sa sampung nagbalik-loob na dating rebelde, kabilang si Ka Jerome. Ang paghahanda para sa pagkakaloob ng lupang pansakahan sa mga nagbalik-loob ay isinagawa Regional Agrarian Directors from Region II, the Cordillera Administrative Region, at Kalinga.

Ang benepisyong kanilang natanggap ay bahagi ng Enhanced Comprehensive Local Integration Program (E-CLIP) para sa mga dating rebelde. Ang programang ito ay ipinapatupad ng Task Force Balik-Loob na binubuo ng iba't ibang ahensiya ng pambansa at local na pamahalaan, kabilang ang DAR. Ang Task Force ay pinamumunuan ni Usec. Reynaldo B. Mapagu ng Kagawaran ng Tanggulang Pambansa.

Maliban sa lupang pansakahan na ipinagkaloob ng pamahalaan, nakatanggap din ang mga nagbalik-loob ng immediate assistance na nagkakahalaga ng PhP15,000.00, at livelihood assistance na PhP50,000.00 mula sa Department of the Interior and Local Government. Nagkaloob din ang lokal na pamahalaan ng Isabela mg iba pang benepisyo, kabilang ang educational assistance para sa mga anak ng mga dating rebelde.

Para sa isang ama na katulad ni Ka Jerome, napakahalaga ng tulong na ito para sa pag-aaral ng kanyang anak, at para sa marangal na pagsusumula ng kanyang pamilya para magbagong-buhay.

Ang pagkakaroon ng sariling lupa ay isang pangarap lamang noon para kay Ka Jerome na hindi niya inakalang magkakaroon ng katuparan. Malaki ang pasasalamat niya sa pamahalaan sa pagbibigay sa mga dating rebelde katulad niya ng pagkakataong ituwid ang kanilang pagkakamali, alang-alang sa kanilang pamilya.

Kung noon ay napakadilim ng hinaharap para kay Ka Jerome, ngayon ay kumpiyansa siya na magiging maaliwalas ang kinabukasan ng kanyang pamilya. Sa pagtatapos ng aming panayam, ibinahagi niya ang kanyang plano sa buhay, *"Ang plano ko sa mga natanggap kong benepisyo ay gagamitin ko para mapabuti ang buhay namin. May kaunti naman kaming lupa kaya gagamitin ko yun para sa pagsasaka."* / **Jan Erwin F. Bulang** /

# BALIK-PAMILYA:

## Mga kwento ng pagbabalik-loob

Kasawian sa pag-ibig ang nagtulak kay “Ka Rosa” umanib sa Pronto 7 (Guerrilla Front 7) ng New People’s Army sa Compostela Valley noong 2006. Kahihiwalay pa lamang noon ni Rosa sa kanyang kinakasama kaya naisip niyang sundan sa bundok ang nakababata niyang kapatid na sumapi sa grupo ng mga komunistang terorista. Nang makita ng mga ito ang mga latay at pasa sa kanyang katawan mula sa pambubugbog ng kanyang dating kasintahan, sinamantala nila ang kanyang kahinaan at kaagad kinumbinsi ng mga ito si Rosa na sumapi sa kanila.

“Sabi nila sa akin, bakit hindi na lang ako sumanib sa NPA dahil ang mga babae umano doon, itinataas ang *morale*, inaalagaan at kailanman ay hindi sinasaktan. Kaya nasabi ko sa sarili ko na mas mabuti pang sumama na lang ako sa kilusan.”

Una ay ginawang *supply officer* si Rosa, tagahanda at tagalagay ng pagkain sa mga bag ng kanyang mga kasamahang armado. Kalaunan ay ginawa na siyang *combatant*, kahit labag sa kanyang kalooban. “Napa-isip ako lalo noong may *bitbit* na akong malaking bag, baril at vest. Nahihirapan ang sarili ko na habang nagbubuhay ng mabigat kasi hindi sanay yung aking katawan.”

Kalauna’y nalaman ni Rosa na puro kasinungalingan pala ang lahat ng doktrinang itinuro sa kanya tungkol sa kanilang kilusan. “Nangako ang NPA sa amin nung i-recruit nila kami na bibigyan nila ng tulong pinansiyal ang aming pamilya. Nakita namin na may mga pumapasok na koleksiyon ng pera sa kilusan lalong-lalo na sa mga P-I namin. Nakita namin na nasa magandang kalagayan sila - nakakakain sila ng masarap, suportado ang kanilang pamilya at nakapagpapadala sila ng pera para sa pagpapa-aral ng kanilang mga anak. Pero kami na nasa mababang posisyon, kapag nanghihingi kami ng pera para sa pamilya namin, kadalasan ang isinasagot nila sa amin, mahirap lang daw ang partido. Ngunit iba ang nakikita naming dahil may malaking koleksiyong silang nakukuha mula sa mga minahan, sa mga kumpanya at mula sa extortion. Pero pagdating sa amin, punit-punit na ang mga suot naming medyas, wala na halos kaming masuot at walang makain. Samantalang sila ay may magadang buhay. Nakita ko na ginagamit lang kami ng kilusan.”

Sa kanyang pag-alis sa kanilang tahanan, lubos na naapektuhan ang pamilya ni Rosa, lalong-lalo na ang kanyang inang may karamdaman na pinalala ng labis na pag-aalala sa kanya. Sinabihan din siya ng kanyang nakatatandang kapatid na mananagot si Rosa kung mayroong mangyaring masama sa kanilang ina.

Ani Rosa, “Naisip ko, bakit ko pa ipagpapatuloy ang pakikipaglaban sa pamahalaan, kung nakita ko na ang tunay na kulay ng NPA? Bakit pa ako magbubulag-bulagan at magbibingi-bingihan ngayon pa na nakita ko na ang tunay nilang interes? Hindi na ako papayag na ipagpapalit ko ang aking pamilya sa isang kasinungalingan. Hindi na mananal pa ang mga turo at paniniwala ng NPA lalo na sa sinasabi nilang pagkakapantay-pantay. Hindi ko nakita at naramdaman kailanman ang mga pinangako nila noong nasa loob pa ako ng kilusan.”

Dahil sa kanyang pamilya, nakumbinsi si Rosa na sumuko sa gobyerno. Natakot rin siyang malagay ang mga ito sa panganib nang malaman niyang idineklara ng pamahalaan na mga terorista ang NPA. Kaya araw ng Bagong Taon nitong 2019, lumapit siya sa isang squad na nagkakampo na malapit sa kanilang bahay na dali-dali namang dinala siya tanggapan ng Enhanced Comprehensive Local Integration Program (E-CLIP) Committee sa kanilang lugar.

Matapos sumailalaim sa proseso ni Rosa, “Natanggap ko na tulong mula sa E-CLIP. Ang programang ito ng pamahalaan ay napakaganda dahil malaki ang naitulong nito para makapagpaggawa kami ng maliit na bahay ng nanay ko. Nabigyan ko rin siya ng tindahan para sa panahon ng pangangailagan ay makatulong man lang ito sa kaniya. Kumuha din ako ng baboy. Malaki ang naitulong ng programang ito ng pamahalaan sa amin. Nakatanggap din ako ng iba pang pangkabuhayan tulad nang pagkakaroon ng kambing at sari-sari store. Ako ay nakapagtraining na din ng *massage therapy*.”

Sa ngayon ay katuwang na si Rosa ng pamahalaan sa pagpapalaganap ng katotohanan na sinsero ang layunin ng gobyerno na mapabuti ang kalagayan ng bawat mamayan ng bansang Pilipinas.



Taong 2001 nang maghasik na lagim at takot ang teroristang grupo ng Abu Sayyaf. Ilang tanyag na resort ang kanilang sinalakay at tinangay ang mga dayuhan at lokal na turistang noo'y nagbabakasyon sa mga nasabing lugar.

Isa sa mga sinalakay ng Abu Sayyaf ang Holiday Ocean View Resort sa Samal Island kung saan kinidnap ng mga terorista ang mga banyagang sina Kjartan Sekkingstad, John Ridsdell, Robert Hall, at isang Pilipinang nangngalangang Tess.

Sa mga panahong iyon bagama't isa sa mga suspect ang Abu Sayyaf, hindi

naiwasang madawit sa imbestigasyon ang mga security guards ng nasabing resort. Kabilang dito si "Ka Tonyo" na mahipit na inimbestigahan ng mga pulis sa paghinalang "inside job" ang nagyari.

Paglalahad ni Tonyo, *"Dahil matindi ang ginawang imbestigasyon ng mga pulis at may "connivance" daw na nangyari, hindi ko kinaya yung napaghinalaan ako ng pulis, ng CIDG. May contact ako na NPA sa bukid noon, si alyas Ka Abeth. Siya ang nagkumbinsi na huwag ko nang patagalin ang imbestigasyon sa akin ng mga pulis dahil ikukulong din ako at papatayin pagkatapos. 'Yun ang lagi kong naiisip, na baka ikulong ako kahit wala akong kasalanan. Kaya kinumbinsi niya akong sumama sa kilusan. Nagdesisyon akong sumama dahil sa udyok nila."*

Nang aming tangungin si Ka Tonyo kung ano ang naranasan niya bilang armadong miyembro ng NPA, *"Sa loob ay wala kaming sapat na pagkain, walang sapat na bala at umaasa lang kami sa perang nakukuha namin mula sa mga sumusuporta sa amin; para ipambili ng pagkain at bala. Pero dahil sunod-sunod ang operasyon sa amin ay marami ang nalagas dahil hindi nila kinaya ang matinding sakripisyo; tulad ng ulan at init at ang iba pa ay walang makain. Nagkasakit din ang marami sa amin."*

Ibinulgar din ni Ka Tonyo ang korapsyon at bulak na sistema ng NPA, *"Akala ko noon, ang NPA ay hindi corrupt pero nang makapunta na ako sa region doon ko natuklasan na marami pala talagang pera. Ang mga nasa matataas na posisyon lamang ang nabibiyayaan habang ang mga karaniwang miyembro ng NPA na nasa unit tulad namin sa PBC1 na isang kampanya ay kaawa-awa ang sitwasyon. Tulad na lang sa pangingikil sa revolutionary tax na ang hatian ay 60-40. Ang 40% ay mapupunta sa armadong grupo habang ang 60% naman ay mapupunta kay Joma Sison. Dahil diyan ay napagtanto ko na hindi na tama ang pinaglalaban ng kilusan."*

Ngunit ano nga ba ang nagtulak kay Ka Tonyo na magbalik-loob sa pamahalaan, Aniya, *"Ang pangunahing dahilan kung bakit ako sumuko ay dahil hindi ko na maintindihan ang sistema ng kilusan. Kung iisipin ko kung ilang libong tao ang naloko ko noon, naiiyak ako at pinagsisisihan ko ang mga nagawa ko dahil napatunayan ko na hindi tama ang prinsipyo na pinanghahawakan ng NPA na labanan ang gobyerno. Nakita ko na ang lahat ng kanilang kamalian....Isa din sa dahilan kaya ako sumuko ay dahil sa pangingikil, pagsusunog ng mga equipment ng mga kumpanya at iba pang mga ginagawa nilang panloloko. Napagtanto ko na hindi na tama itong napasok ko. Bakit? Ang mga tao ay hindi na natutuwa sa mga ginagawa ng NPA. Dahil sinusunog nila ang kanilang mga gamit. Papaano nga naman makakapagtrabaho ang mga tao kung sinunog ang kanilang mga gamit. Kaya napagtanto ko na hindi na ito tama."*

Napagtanto rin ni Ka Tonyo na maling-mali ang itinuro sa kanila na pasista ang mga sundalo—malulupit at tiyak na pahihirapan at papatayin ang sinumang miyembro ng NPA na mapapasa-kamay nila. *"Itinuro sa amin ng NPA na kapag nahuli ka ng sundalo ay bububugin ka, i-torture at papatayin. Kaya naman naging balisa na ako noong nasa 16th I.B. ako. Dahil buong akala ko ay iyon ang aking kahihinatnan. Pero nakita ko na maganda ang pagtrato sa akin. Naging maayos ang naging buhay ko sa loob ng Battalion. Lahat ng pangangailangan ko ay ibinigay nila. Maging suporta sa aking pamilya ay ibinigay nila."*

Payo ni "Ka Tonyo" sa mga dating kasamahan na aktibo pa ring ngayon sa CPP-NPA-NDF, *"Nanawagan ako na sumuko na kayo sa pamalahaan. Magpasalamat tayo kay Pangulong Duterte. Dahil binigyan pa tayo ng isang pagkakataon para magbago. Napatunayan ko na ito. Dahil nakita ko na sinsero ang pamahalaan. Dahil ibinigay nila ang lahat ng kanilang ipinangako sa mga katulad naming nagbalik-loob. Kaya nananawagan ako sa mga dati kong kasama na huwag na kayong magpatumpik-tumpik pa diyan sa taas. Huwag na kayo matakot sa sinasabi ng npa laban sa mga sundalo. Alisin niyo na iyan sa inyong mga isipan. Sinsero at handa ang pamahalaan na tumulong sa inyo na nandiyan pa sa npa. Gumising na kayo sa maling itinuturo ng partidong komunista. Dahil isang malaking kasinungalingan ang kanilang sistema. Dahil niloloko lang nila kayo lalong-lalo na ang mga nasa bukid. Nanawagan akong magbalik loob na kayo sa pamahalaan."*

Isa si Ka Tonyo sa libu-libong mga dating rebelde na nabiyayan ng ang Enhanced Comprehensive Local Integration Program (E-CLIP). Balak niyang magpatuloy sa pag-aaral matapos ang kursong driving mechanic mula sa Technical Education and Skills Development Authority (TESDA) para makapagkumpuni ng mga sasakyan bilang hanapbuhay para sa kanyang pamilya. / **MJS Fajardo-Rivera**



DAVAO CITY

TASK FORCE  
BALIK-LOOB

"Ka Tonyo"

# STAKEHOLDER ENGAGEMENT



Participants from lead and partner agencies of the Task Force Balik-Loob, the AFP and PNP, and E-CLIP Committees from all across regions in the country attended the three-day 2018 Enhanced Comprehensive Local Integration Program (E-CLIP) Year-End Assessment cum Sharing of Experiences: Looking Back and Beyond at Nasugbu, Batangas in December 2018.

The Task Force also participated in several seminars and other related activities during which the E-CLIP was presented to different audiences, followed by a discussion of its features and procedures of availment.

Among these were the series of Executive Course on Security, Peace, and Development (ECSPD) conducted for the local chief executives in Mindanao. These provided the Task Force the opportunity to discuss the E-CLIP to local chief executives such as mayors and governors who are the primary E-CLIP implementers on the ground.

At the grass roots level, the Task Force was able to discuss the E-CLIP to Barangay Chairpersons of Quezon Province during the Orientation for Barangay Chairperson and Other

Concerned Agencies on Drug Clearing, E-CLIP, RA 10591, and Community Mobilization Project conducted by the Police Regional Office IV on 19 October 2018. Similarly, on 19 December 2018, the Task Force was invited to discuss the E-CLIP to former rebels and residents of Barangays Bangkal and Kinarum, Magpet, Cotabato.

The Task Force also participated in the conduct of the DILG Nationwide Orientation on E-CLIP held from August to September 2018. The activities gathered members of all the provincial and HUC E-CLIP committees nationwide for them to be oriented about the E-CLIP, their roles and responsibilities, and the processing of DILG administered assistance under the program.

The Philippine Army has hosted several



Mr. Joseph Diamante from Technical Education and Skills Development Authority (TESDA) discussing the role of TESDA in the implementation of E-CLIP pertaining to livelihood and skills training of former rebels.



Atty. Howard Areza from Public Attorney's Office (PAO) discussing the role of PAO in the implementation of E-CLIP pertaining to legal concerns of former rebels.

# STAKEHOLDER ENGAGEMENT



(Con't from p. 61)

activities that allowed the Task Force to present the E-CLIP to Army implementers. First and foremost was the Brigade Commanders' Forum conducted on 31 July 2018 and was attended by all Army Brigade Commanders – the Brigade Commanders who sit as the co-chairperson of the Provincial/HUC E-CLIP Committees.

Likewise, last 28 November 2018 during the Army-wide Civil Military Operations Annual Review 2018, the Task Force presented the E-CLIP and updates to the various CMO operators of the Army.

Also in November 2018, the AFP manifested its full support to the full reintegration of former rebels (FRs) by holding a Coordinating Conference here on the Enhanced Comprehensive Local Integration Program (E-CLIP) and a workshop on the Former Rebels Information System (FRIS) to hasten the validation of FRs and expedite grant f their benefits from various government agencies. Conducted by the Office of the Deputy Chief of Staff for Civil-Military Operations, OJ7, more than 100 military officers and key personnel from various units nationwide participated in the event.

The two-day conference highlighted the accomplishments, updates, issues and concerns on the implementation of the E-CLIP by member agencies of the Task Force Balik-Loob in various areas of responsibility (AOR) of the AFP's Unified Commands, namely: Northern Luzon Command (NoLCom), Eastern Mindanao Command (EastMinCom), Central Command (CentCom), Southern Luzon Command

# UPDATES AND ACCOMPLISHMENTS



Memorandum of Agreement between Task Force Balik-Loob and Land Bank of the Philippines for **Lending Program for former rebels.**

# ASSESSMENT



President Rodrigo Duterte listens intently as one of the former rebels from Bohol gives his testimonial citing the President's sincerity as the reason why he laid down his firearms and surrendered to the government during an awarding ceremony of E-CLIP benefits in Carmen, Bohol on 27 November 2018.

In thoughts, words and in deeds, President Rodrigo Roa Duterte is indubitably the number one champion of E-CLIP and the perfect Spokesperson for Task Force Balik-Loob. In his numerous visits in the provinces, the President consistently reiterated his offer to members of the CPP-NPA-NDF and the Militiang Bayan to return to the folds of society and come home to their families after which the government will help them secure a foothold to start a new life.

The implementation of the E-CLIP came into full swing only in the third quarter of 2018. Within less than a year, of the target 1,400 former rebels, a total of 1,437 former rebels have been given financial assistance. Meanwhile, it may be deduced that the total number of individuals who benefited from the program is definitely way above this figure as each former rebel beneficiary may have derivative beneficiaries such as their spouses, children, parents, or siblings who have also directly or indirectly benefitted from the program not only through financial assistance, but also through various livelihood, skills and education training, and other assistance the principal former rebel beneficiaries have received.

The community where the former rebel beneficiary belongs is also a direct beneficiary of the E-CLIP. FRs who have undergone skills training may work either as carpenter, welder, or plumber in their community. One who opted to buy a motorcycle for habal-habal may now be transporting his/her neighbors in and out of their community while providing a decent livelihood for his own family.

For the Task Force Balik-Loob, these beneficiaries of the E-CLIP are more than just cold numbers,

hard facts or figures - they are actual people with dreams, emotions, principles and aspirations, and with families whom they love and hope to offer a better future. Through the compassion of the President and the welcoming arms of the government, as manifested by each and every government official who lend a hand to fulfill the promises of the E-CLIP, the FRs have been given the opportunity to change their lives and shape their future for the better. They may have had various reasons for taking up arms against the State in the past and in the process, they may have committed offenses against the government, but the President is willing to set those aside, as long as they are willing to become the government's partners for peace and development in the country. If they do so, the government is always ready to extend its hand and help empower them to become true partners for change.

The success of the E-CLIP, hopefully, would gradually heal the wounds of division among our people and hasten national reconciliation towards genuine peace and development that is truly inclusive.

At the end of 2018, the Task Force is delighted to find out that contrary to the reported and perceived inaction of local government units, some local government units have active E-CLIP Committees who are very zealous in implementing the program. Some were even able to present their own commendable initiatives in cascading information and capacitating members of the community to help in transforming the lives of former rebels. Surprisingly, these local government units are also innovative and creative in their approaches to increase buy-in for the program by producing impressive audio-visual presentations, radio plugs, briefings materials, posters and flyers.



Communicators and public affairs officers of the Armed Forces of the Philippines learn more about the E-CLIP during the first-ever Coordinating Conference and Former Rebels Information System Workshop on November 16, 2018 in Camp Aguinaldo, Quezon City. *Photo credits TFBL STRATCOM Group*

# ASSESSMENT



Representatives from TFBL lead and partner agencies update the Task Force on efforts in reintegrating FRs in Isabela in a regional coordinating meeting at Camp Melchor dela Cruz, Upi, Gamu, Isabela. Photo credits TFBL STRATCOM Group

Conversely, there are also efforts and early successes in various provinces which remain largely unreported because the E-CLIP Committees in some areas have yet to link up with the Task Force until now. Thus, instead of significantly being counted to the snowballing advocacy to encourage rebels to surrender, these efforts remain confined in the locality. The TFBL Secretariat, to a large extent, is unaware of such activities and efforts as reports / updates from these localities have not been provided by the offices which should be responsible in linking national and local government efforts.

The AFP, for its part, down to its smallest and farthest units, has a number of initiatives to communicate and promote E-CLIP through its Public Affairs Offices (PAOs) and Civil Relations Groups (CRGs) nationwide.

Upon receiving the directive from the Task Force, AFP CMO units have printed support banners and tarpaulins and other information materials on the E-CLIP in local dialect which are posted in conspicuous places in communities, including detachments and checkpoints.

In the course of the implementation, several issues pose as challenges / stumbling blocks that hinder the smooth implementation of the E-CLIP. These are as follows:

**Lack of complementing guidelines and IRRs from partner agencies relative to their programs for the**



Defense Usec. Reynaldo Mapagu, TFBL Chair, addresses FRs at the Turn-over Ceremony of E-CLIP Benefits to FRs in the provincial capitol, Nabunturan, Compostela Valley on September 27, 2018. Photo Credits TFBL Secretariat

## E-CLIP

Until now, some partner agencies still do not have complementing guidelines for their programs/ assistance to former rebels. For programs which already have existing guidelines, the concerned agencies have not yet fully disseminated the pertinent information to their regional, provincial, and field offices for proper implementation. In addition, it was noted that some partner agencies are still finding ways on how their current programs and budget can cater to former rebels as additional components of the E-CLIP, notwithstanding the President's directive that these agencies should extend to former rebels the same benefits and services they provide citizens in the mainstream society, albeit in a different modality.

### **Conflicting policies and practices that undermine the objectives of the program**

Given the varied mandates of different government agencies, there is a need to align their respective objectives with those of the national goals in so far as the E-CLIP is concerned. All government agencies have assessment procedures relative to their functions and mandate. Disclosure or sharing of significant information / data needed by other agencies should be more open and dynamic to ensure uniform, consistent and proper assessment results.

The parameters used by OPAPP in identifying priority "conflict-affected areas" for PAMANA

# WAY FORWARD



*Datu Ali and Datu Unad presents the Indigenous People (IP) Leader's Resolution to President Rodrigo Roa Duterte in support of the government's programs at the Closing Ceremony of the IP Leader's Summit in Davao City. Photo Credits TFBL STRATCOM Group*

Since the Implementing Rules and Regulations of the E-CLIP took effect only in July 2018, its implementation may be considered in infancy stage. Though it is but normal to experience many birth pains, the Task Force Balik-Loob, together with its lead and partner agencies, and the Provincial and HUC E-CLIP Committees must continue to work hand-in-hand to address implementation issues and ensure that the necessary infrastructure and mechanism for effective program implementation will be put in place, and the processes are eventually institutionalized.

For 2019, the Task Force Balik-Loob will be issuing a set of Thrusts and Objectives to dictate

the tempo for the program implementation more efficiently and effectively. These will be incorporated into one single policy guideline which will be cascaded to all E-CLIP implementers, both at the national and local levels. Needless to say, the support and cooperation of all implementers to accomplish the 2019 objectives is enjoined by the Task Force.

Per such policy guidelines, the identified core areas are the following:

- Operationalization of E-CLIP Committees
- Strengthening of Convergence
- Intensifying advocacy and information dissemination



The Happy Home of Davao Oriental is an environment conducive to the transition of FRs into mainstream society. It serves as a benchmark for facilitating effective reintegration of former rebels, and is the model for future halfway houses all over the Philippines (Photo Credits: 701st Infantry Brigade, PA)

- Operationalization of the Former Rebel Information System (FRIS)
- Organization of support mechanisms for former rebels

Specific to these trust and objectives, the Task Force will push through with pre-planned projects, programs and activities that will intensify advocacy and information dissemination. The Task Force will be publishing a manual on the implementation of the E-CLIP and Manual of Operations for Halfway House within the first half of 2019. It is imperative for these endeavors to consolidate all related guidelines, references, and similar orders by leads and partner agencies in relation to their programs for former rebels. Regular inter-agency meetings will be conducted, focusing first on agencies concerned with the provision of livelihood and employment assistance to former rebels to empower them to be productive and self-reliant.

Aside from this, the Task Force will continue with its monitoring and follow-up visits in areas where awarding ceremonies have been conducted. Likewise, areas that have not yet conducted awarding of benefits will be encouraged to do so as a way of showcasing the implementation of the E-CLIP in the provinces, as a manifestation of their solidarity with the nation in attaining the President's vision.

Lastly, the Task Force will review and assess the Implementing Rules and Regulations of Administrative Order Number 10 (series of 2018) and include necessary revisions as recommended during the recently concluded E-CLIP Year-End Assessment.

# ASSESSMENT



President Rodrigo Duterte addresses the issues and concerns of former rebels in Carmen, Bohol on 27 November 2018. (Photo courtesy: PCOO Website)

Projects are said to be based on the national “peace table” as identified during the time of formal peace talks with the CPP-NPA-NDF. Despite the President’s termination of the NDFP-dominated one-sided peace talks, however, there are no “local peace tables” yet that could serve as basis to redirect some PAMANA projects in areas where local peace talks are taking place.

Regional and Provincial offices of government agencies are guided by directives from their respective central offices. However, there are instances wherein they are required to take immediate action to address certain issues, but are hesitant to act and cooperate immediately with the Task Force in the absence of corresponding official directives.

Different localities have peculiar ways of implementing a program. To some extent, some guidelines become more of a restriction than enabler of preferential action.

Insufficient communication and information dissemination networks and standard procedures to promote awareness on the program. While there are information agencies such as Philippine Information Agency at the provincial level, they are not members of the Provincial / Regional Peace and



Participants register to attend the Benchmarking on the E-CLIP Happy Home Community Implementation activity for TFBL staff in Misamis Oriental and Bukidnon, which was held in Davao Oriental. (Photo Credits TFBL STRATCOM Group)

Development Council or local E-CLIP Committees, hence they have no ready access to information/ updates on the program. Likewise, TFBL lead and partner agencies and E-CLIP Committees have not directed their communications and public affairs units to closely work with the Task Force StratCom Working Group to help in the communications efforts, or even just in the most basic information dissemination functions.

#### **Lacking capacity of some local government units to effectively implement the program**

In areas where insurgency problem is high, it was noted that their Provincial and HUC E-CLIP Committees are neither active nor organized or convened yet.

#### **Lack of dedicated personnel for the implementation of the program.**

The implementation of the E-CLIP should take priority over and above the regular mandate/ function of implementing units and offices: from the local government units, AFP units, DILG regional and provincial offices, even at the national offices. The additional responsibilities and activities of the Task Force are not complemented with additional personnel. In order to be effective, assignment or hiring of full-time personnel with undivided attention to the implementation of the program is strongly recommended.

Inconsistent information and incomplete database of former rebels. Despite the establishment of the Former Rebels Information System (FRIS) database, the reporting and monitoring system of FRS remains problematic as information/ updates on individual former rebels are either difficult to obtain or

# Mga Dapat Malaman Tungkol sa FIREARMS REMUNERATION



## Good Condition

Mga armas na hindi nangangailangan ng anomang uri ng pag-aayos upang magamit. Ito ay makakuha ng 100% ng katumbas na *remuneration*



## Fair Condition

Mga armas na nangangailangan ng anumang uri ng pag-aayos upang magamit. Ito ay makakuha ng 50% ng katumbas na *remuneration*



## Scrap Condition

Mga armas na hindi na maaring magamit pa. Ito ay makakuha ng 10% ng katumbas na *remuneration*

## Katumbas na halaga ng mga iba't ibang uri ng armas\*:



### Revolver

.22 (Php 12,000.00 - 34,000.00)  
.38 (Php 12,000.00 - 35,000.00)



### Submachine Gun

9mm (Php 35,000.00 - 150,000.00)  
.45 (Php 28,000.00)



### Rifle

5.56 (Php 45,000.00 - 150,000.00)  
7.62 (Php 58,000.00 - 60,000.00)



### Pistol

.22 (Php 16,000.00 - 22,000.00)  
9mm (Php 18,557.00 - 58,000.00)



### Light Machine Gun

5.56 (Php 93,000.00 - 449,000.00)  
7.62 (Php 210,000.00 - 214,000.00)



### Vintage Firearms

cal 30 (Php 10,000.00 - 95, 000.00)  
.45 (Php 12,00.00)



### Shotgun

12 GA (Php 13,000.00 - 60,000.00)



### Heavy Machine Gun

Cal 50 (Php 388,500.00)  
7.62 (Php 279,510.00)



### Home-made "paltik" Firearms

Any caliber  
(Php 2,000.00 - 10, 000.00)



### Grenade Launcher

40mm (Php 35,000.00 - 89, 888.00)  
Automatic Grenade Launcher  
(Php 2,107,416.22)

\*DILG Memorandum Circular 2018-17, Implementing Guidelines and Procedures for the Disposition of Firearms, Explosives, and Ammunition of Former Rebels and Militia ng Bayan

## Enhanced Comprehensive Local Integration Program (E-CLIP) for former rebels

Updates and Accomplishments  
(July - December 2018)

 **7,635\***

**former members of the CPP-NPA-NDF have surrendered from 01 January to 07 December 2018**

\*Subject to JAPIC Validation  
Source: Office of the Deputy Chief of Staff for CMO, OJ7, AFP

**TASK FORCE BALIK-LOOB**

### TASK FORCE BALIK-LOOB Partner Agencies



#### Technical Education and Skills Development Authority

**977** former rebels graduated from the TESDA skills training out of **1,264** enrolled for 2019



#### Department of Labor and Employment

**249** former rebels benefited from the DOLE Integrated Livelihood Program



#### Department of Social Welfare and Development

**700** former rebels were provided various assistance by DSWD, including Psychosocial Assistance

Enhanced Comprehensive Local Integration Program (E-CLIP) for former rebels

### TASK FORCE BALIK-LOOB Lead Agencies



#### Department of the Interior and Local Government

**1,437** former rebels received financial assistance worth **PhP 116,453,488.00**

**PhP 185,000,000.00** allotted for the construction of Halfway House to **32** provinces and **5** Highly Urbanized Cities.

#### National Housing Authority



**685** Certificates of Entitlement in Region XI

**412** Certificates of Entitlement for former rebels are being processed

**31** former rebels from Davao Oriental to be awarded housing units in **Freedom Residences in Tagum City**

**4** former rebels were given checks for housing assistance

Enhanced Comprehensive Local Integration Program (E-CLIP) for former rebels

### TASK FORCE BALIK-LOOB Partner Agencies

#### Department of Agrarian Reform



**7** former rebels under 5ID were awarded Certificate of Land Allocation by DAR

#### Department of Trade and Industry



**226** former rebels from Region XI benefited under DTI's Livelihood Seeding Program

For questions, and clarifications regarding E-CLIP, please contact the

**TASK FORCE BALIK-LOOB Secretariat** through the following channels:

Email: [fbalikloob@dnd.gov.ph](mailto:fbalikloob@dnd.gov.ph)

Facebook, Instagram, and Twitter: [@balikloobph](https://www.facebook.com/balikloobph)

Mobile Numbers: 0917 861 3945 | 0921 318 6832

Enhanced Comprehensive Local Integration Program (E-CLIP) for former rebels

## Panawagan sa Sambayanan:

Kung kayo ay may kapamilya, kamag-anak, kaibigan o kakilala na aktibong miyembro pa rin ng bandidong komunista at teroristang grupong CPP-NPA-NDF, maaari ninyo silang ilitas sa kapahamakan, ilayo sa karahasan, at tulongang magbagong-buhay, kapiling ang kanilang pamilya. Kung sila ay magbabalik-loob sa lipunan, sila ay matutulungan ng pamahaan para makatanggap ng mga benepisyo at serbisyong nakapaloob sa Enhanced Comprehensive Local Integration Program (E-CLIP).

Tumawag / mag-text sa Task Force Balik-Loob sa **0917-861-3945 / 0921-318-6832** o magpadala ng mensahe sa [fbaliklob@dnd.gov.ph](mailto:fbaliklob@dnd.gov.ph) o sa [@balikloobph](https://www.facebook.com/balikloobph) Facebook, Instagram at Twitter.

Maari rin kayong lumapit sa sinuang miyembro ng E-CLIP Committee sa inyong lalawigan o lungsod, local social welfare officer, lokal na pulisya, ipisyal ng barangay o alinmang tanggapan ng lokal na pamahalaan.

Salamat sa inyong pakikiisa tungo sa pagkakamit ng tunay na kapayapaan para sa ating inangbayan.